

Juvenile Justice Realignment Block Grant Annual Plan

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County Name: Colusa

Contact Name: Jamie Sachs

Telephone Number: 530-458-0665

E-mail Address: jsachs@countyofcolusa.org

Background and Instructions:

Welfare & Institutions Code Section(s) 1990-1995 establish the Juvenile Justice Realignment Block Grant program for the purpose of providing county-based care, custody, and supervision of youth who are realigned from the state Division of Juvenile Justice or who would otherwise be eligible for commitment to the Division of Juvenile Justice prior to its closure.

To be eligible for funding allocations associated with this grant program, counties shall create a subcommittee of the multiagency juvenile justice coordinating council to develop a plan describing the facilities, programs, placements, services, supervision and reentry strategies that are needed to provide appropriate rehabilitative services for realigned youth.

County plans are to be submitted and revised in accordance with WIC 1995, and may be posted, as submitted, to the Office of Youth and Community Restoration website.

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Part 1: Subcommittee Composition (WIC 1995 (b))

List the subcommittee members, agency affiliation where applicable, and contact information:

Agency	Name and Title	Email	Phone Number
Chief Probation Officer (Chair)	Michael Rogers, Chief Probation Officer	mrogers@countyofcolusa.com	530-458-5871
District Attorney's Office Representative	Matthew Beauchamp, District Attorney	Da1@countyofcolusa.com	530-458-0545
Public Defender's Office Representative	Albert Smith, Attorney	Smithlaw229@gmail.com	530-458-8801
Department of Social Services Representative	Elizabeth Kelly, Director, DHHS	Elizabeth.Kelly@countyofcolusa.com	530-458-0250
Department of Mental Health	Noel J. O'Neill, LMFT	Nolga2@sbcglobal.net	707-272-2456
Office of Education Representative	Michael West, CCOE Superintendent	mwest@ccoe.net	530-458-0350
Court Representative	Erika Valencia, Court Executive Officer	erika.valencia@colusa.courts.ca.gov	530-458-5149
Community Member	Gerry Munoz, Community Member	munozge@yahoo.com	530-228-4067
Community Member	Laura Ceccon, Colusa One-Stop, Director	lcecon@ncen.org	530-458-0326
Community Member	Kristen Simmons, Colusa Abuse Prevention Council	ksimmons@countyofcolusa.org	530-458-0733
Additional Subcommittee Participants			

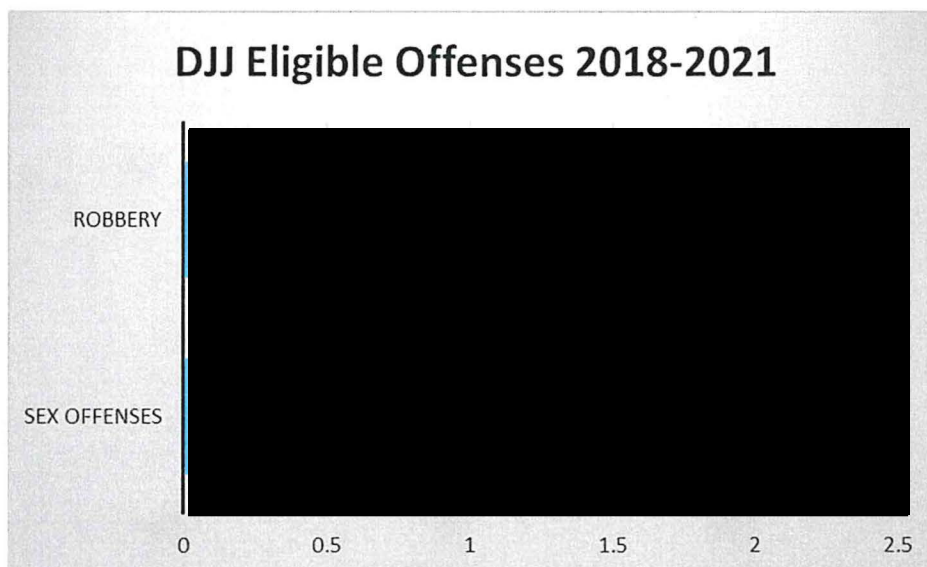
Part 2: Target Population (WIC 1995 (C) (1))

Briefly describe the County's realignment target population supported by the block grant:

Youth that would have previously received services at the California Department of Corrections and Rehabilitation: Department of Juvenile Justice (DJJ), will be the target population supported by the block grant. These are youth who have committed an offense, as defined by section 707(b) of the California Welfare and Institutions Code, that would have previously made them DJJ eligible.

Demographics of identified target population, including anticipated numbers of youth served, disaggregated by factors including age, gender, race or ethnicity, and offense/offense history:

Those youths who fall under Section 602 of the Welfare and Institutions Code, and have committed an offense listed in Section Welfare and Institutions Code 707b of the Welfare and Institutions Code are the overarching target population that will be supported by the block grant. Within that demographic are several sub-demographics that make up the target population. Colusa County has a predominantly Hispanic and White racial make-up, and that will most likely be reflected in the target population. Further, the target population is most likely to be male, ages 15 to 23. Since 2011, only [REDACTED] youth have been sentenced to the California Department of Corrections and Rehabilitation: Department of Juvenile Justice (DJJ). The youth were [REDACTED]



Describe any additional relevant information pertaining to identified target population, including programs, placements and/or facilities to which they have been referred.

When able, Colusa County employs several resources before a youth is placed on formal probation or recommended to a secure facility. Youth are often referred to Colusa County Behavioral Health for counseling and family services. The Probation Department works with local school districts to provide academic assistance and enroll youth in extracurricular activities. Girls Circle and Boys Council is provided in almost all high schools, as well as junior high schools, in Colusa County. When a youth is placed on formal probation, these same resources are still utilized. In certain cases, placement in a Short-Term Residential Therapeutic Program may be deemed appropriate. The Maxine Singer Youth Guidance Center's Boot Camp program is one youth are also referred to when needed. Often all of these are considered and many utilized before recommendation for long term incarceration is made. Minimizing the utilization of long term incarceration of youth remains a top priority and goal for Colusa County.

Current programs and facilities utilized by Colusa County include, but aren't limited to:

- Girls Circle/Boys Council
- Short Term Therapeutic Programs (STRTP)
- Individual and Family counseling through Colusa Behavioral Health
- The Maxine Singer Youth Guidance Center Boot Camp Program
- Tobacco Use Prevention Education (TUPE)
- Foster Youth Services Coordinating Program (FYSCP)
- Education for Homeless Children and Youth (EHCY)
- Independent Living Program (ILP)
- Friday Night Live and Club Live

Part 3: Programs and Services (WIC 1995 (c)(2))

Provide a description of the facilities, programs, placements, services and service providers, supervision, and other responses that will be provided to the target population:

Colusa County, along with Yuba and Sutter Counties, fund and utilize the Tri-County Rehabilitation Facility (TCJRF) and the Maxine Singer Youth Guidance Center (MSYGC) Boot Camp program, located in Marysville, CA. Yuba County oversees the operation both facilities, which are located in their county. The Tri-County Rehabilitation Facility is a secure juvenile detention facility that houses both males and females for the three counties. While detained at the Tri-County Rehabilitation Facility, youth attend school, participate in therapeutic programming, and have the opportunity to receive drug and alcohol counseling.

TCJRF programming includes:

- Substance Abuse Counseling
- Parent Support Group
- Narcotics Anonymous and Alcoholics Anonymous (NA/AA)
- Mental Health Therapy
- Moral Reconciliation Therapy (MRT)
- Education
- Positive Behavior Intervention and Supports (PBIS)
- Teen Bereavement
- Girl's Circle
- Faith Development
- Commercially Sexually Exploited Children (CSEC) Prevention/Intervention

The Maxine Singer Youth Guidance Center Boot Camp program structures itself in a para-military fashion. The program takes approximately six months to a year to complete. Youth wear uniforms and participate in various military inspired activities such as physical training and flag ceremonies. The primary objectives of the MSYGC are community protection and the redirection of delinquent behaviors by holding juveniles accountable for their behavior. This is accomplished by programs being provided by a myriad of individuals and organizations. Supervising Juvenile Corrections Counselors and Juvenile Corrections Counselors, Behavioral Health Therapist, Drug and Alcohol Counselors, Intervention Counselors from Colusa, Sutter and Yuba County Probation Departments, Community Based Organizations, faith-based organizations and volunteers all work together to provide Individualized programming to each juvenile. Programs vary in time, but range from 30 minutes to two (2) hours in length. The programs are partitioned throughout the week to improve the effectiveness of the programs by ensuring the juveniles have time to fully absorb the content. Youth attend school while in the program and are expected to maintain a good scholastic record. Juvenile Court schools are located at the juvenile hall and MSYGC. Special Education and Individualized Educational Plan services are adhered to strictly. Probation and personnel collaborate closely to ensure the highest degree of academic achievement. Youth are also taught life and job skills via various vocational programs.

MSYGC programming includes:

- Aggression Replacement Therapy (ART)
- Substance Abuse Counseling
- Parent Support Group
- Narcotics Anonymous and Alcoholics Anonymous (NA/AA)
- Mental Health Therapy
- Moral Reconciliation Therapy (MRT)
- Education
- Positive Behavior Intervention and Supports (PBIS)
- Teen Bereavement
- Garden Program
- Life Skills
- Girl's Circle
- Faith Development
- Commercially Sexually Exploited Children (CSEC) Prevention/Intervention

Whether incarcerated, placed in the boot camp program, placed in a Short-Term Residential Therapeutic Program, or placed with guardians/family; all youth on formal probation are supervised by the Colusa County Probation Department's Juvenile Unit. The Juvenile Unit provides support and accountability to the youth and their family. Officers in the unit work with various local partners and resources to ensure the youth's physical health, mental health, and education needs are met. The Colusa County Probation Department has long-standing collaborative relationships with a number of allied agencies including Colusa County Department of Social Services (DSS), Colusa County Behavioral Health (CCBH), Colusa County Office of Education, Colusa Joint Unified School District, Williams Unified School District, Pierce Joint Unified School District, Maxwell Unified School District, and local law enforcement agencies.

Part 4: Juvenile Justice Realignment Block Grant Funds (WIC 1995 (3)(a))

Describe how the County plans to apply grant funds to address the mental health, sex offender treatment, or related behavioral or trauma-based needs of the target population:

The Colusa County Probation Department currently partners with Colusa County Behavioral Health to provide mental health services to all youth. The same resources will be extended to the projected target population. If a youth is incarcerated at the Tri-County Juvenile Rehabilitation Facility a dual provider approach will be utilized. Those youths will receive individual counseling from a licensed Colusa County Behavioral Health therapist, and participate in group programs provided by Yuba County through the Tri-County Juvenile Rehabilitation Facility. Each youth will be able to participate in therapeutic services that are tailored to their specific needs, and to address any potential trauma. Colusa County will continue to work with Short-Term Residential Therapeutic Programs (STRTP) to provide sex offender treatment when able, as there is currently no access to sex offender programming within the county. If the circumstances of a youth’s case make them ineligible to participate in sex offender treatment at a STRTP, sex offender treatment will be provided through a third party; who has the necessary qualifications to do so.

An area in which the application of block grant funding will be most useful is to pay for specialty mental health programming as there are currently no STRTP’s operating in the Tri-County area. Placing a youth in an STRTP means removing them from their community and their family. Applying grant funding to strengthen already existing programming and to potentially offer entirely new mental health programming will mitigate the need to contract with an STRTP and remove a youth from the home. The Colusa County Probation Department may choose to contract with an STRTP when a youth’s needs are greater than what local programming can provide.

Re-entry services is another area where funding will be utilized. Many of the target population returning to their community from a custody commitment may be returning with limited resources or funding to pay for resources. With current resources being fairly scarce, applying grant funding to provide needed services will assist the target population with any rehabilitation goals that may have been identified prior to their custody commitment ending. Community partners like Colusa County One-Stop will provide additional resources for things like employment and resume building. These programs, accompanied with ongoing mental health, and social and emotional services, will help stabilize the target populations as they return to the community.

A consideration for an intensive intervention will be Wrap Around Services that would be provided by the assigned Probation Staff, Staff from CCDBH, the Family and any other significant persons in the youth’s life that may have a positive contribution to make in assisting the youth. These services could begin while the youth is still in the Juvenile Hall. Some Realignment Grant revenue could be utilized to cover therapeutic services that cannot be billed to the Medicaid System due to a Medicaid billing “lockout” for incarcerated youth.

Describe how the County plans to apply grant funds to address support programs or services that promote healthy adolescent development for the target population: (WIC 1995 (3) (B))

The Colusa County Probation Department invests in adolescent programming like interactive journaling, Boys Council, and Girls Circle. Girls Circle and Boys Council are facilitated throughout the county by a counselor from the Colusa County Probation Department. The Department will also continue to utilize specialty mental health services through Colusa County Behavioral Health. Currently the Probation Department is working with community partners on the development of a youth center to further expand programming. Funding may be applied to assist in these programs and help strengthen the offering from our community partners.

Describe how the County plans to apply grant funds to address family engagement in programs for the target population: (WIC 1995 (3) (C))

The County plans to utilize Child and Family Team (CFT) meetings to address family engagement in programs. The family will be a central part in case planning with the minor to achieve mutual success. Input from family is an integral part case management, and gives family members a sense of ownership in the treatment process. CFT meetings will take place as soon as possible when a youth is incarcerated, and will continue to occur quarterly. Further, the Tri-County Juvenile Rehabilitation Facility offers a support group for parents, flexible visiting times for families, and various special events to incentivize family and parent participation. Funding may also be utilized to provide family therapy to incarcerated youth. The Colusa County Behavioral Health Department currently offers family based therapy, but has not implemented it in the Tri-County Juvenile Rehabilitation Facility. A funding stream may help the department transition some of those services and offer them to the target population.

Describe how the County plans to apply grant funds to address reentry, including planning and linkages to support employment, housing and continuing education for the target population: (WIC 1995 (3) (D))

Re-entry planning will begin immediately when working with the target population. Child Family Team meetings, as previously mentioned, will occur quarterly and a transition plan will be formulated during those meetings. The youth's strengths and weaknesses will be identified. As a part of those meetings, a support plan will be established to help the youth transition back into the community.

Job skills training will assist the youth in attaining the necessary skills to seek employment, and a partnership with the local One-Stop will further aide in removing barriers to obtain employment. The Yuba County Office of Education will oversee the education of each youth in the identified target population. In the event a youth does not complete high school and obtain the required credits to earn their diploma while in the program, they will be referred to the Colusa County Office of Education to finish their education goals. The Colusa County Office of Education utilizes an adult education program to help community members earn their diploma if they so choose. Youth will also have the opportunity to participate in community college programs through Yuba Community College. The Yuba Community College District has a campus in Williams, CA, which is located in Colusa County.

Youth who are transitioning from TCJRF and MSYGC are eligible to participate in the Hall to Home program provided by Victor Community Support Services. Youth are provided with mentoring and counseling opportunities as they navigate transitioning back in their homes. Funding may be used to support these programs or create a program exclusive to Colusa County for re-entry purposes. As stated before, reentry will be a focal point of the Colusa County Probation Department. Re-entry services will focus on supervision, including the utilization of GPS. Helping community partners by potentially providing funding and contracting various services out to service providers will be an important step in offering comprehensive reentry services.

Describe how the County plans to apply grant funds to address evidence-based, promising, trauma-informed and culturally responsive services for the target population: (WIC 1995 (3) (E))

The County plans to address evidence-based, promising, trauma-informed and culturally responsive services for the target population as appropriate and applicable. Contracted programs provided using grant funding, by non-governmental organizations will meet those standards. Trauma-informed programs such as Bereavement and interactive journaling programs through The Change Companies are currently being provided. One-on-one counseling, as well as other programming, will always be provided to the target population in a culturally responsive way. Colusa County Behavioral Health Counselors, Colusa County Juvenile Probation Officers, and Tri-County Juvenile Rehabilitation Facility Staff provide services in a culturally appropriate manner.

There may also be regional Evidence Based Programs for specific behavioral health conditions in other locations in Northern California. Colusa County Probation may explore options concerning the specific needs of individual youth who may be placed via a contract in a juvenile detention facility outside of the Tri-County Jurisdiction.

Describe whether and how the County plans to apply grant funds to include services or programs for the target population that are provided by nongovernmental or community-based providers: (WIC 1995 (3) (F))

The County plans to offer services by nongovernmental or community-based providers as available and may apply grant funds to increase these services. Community organizations like Youth for Change and Victor, Inc., already operate programs within the Tri-County Juvenile Rehabilitation Facility. The County hopes it can continue to build community partnerships into the future to better serve the target population.

Victor, Inc., offers the following services to youth in the tri-county area:

- Cognitive Behavioral Interventions
- Co-occurring Disorder (i.e.: substance abuse and mental health disorders) Groups
- Thing for Change (T4C)

Youth for Change offers the following services to youth in the tri-county area:

- Therapeutic Behavioral Services
- Medical/Psychiatric Support Services
- Parent Child Interaction Therapy
- Wraparound Services

Part 5: Facility Plan

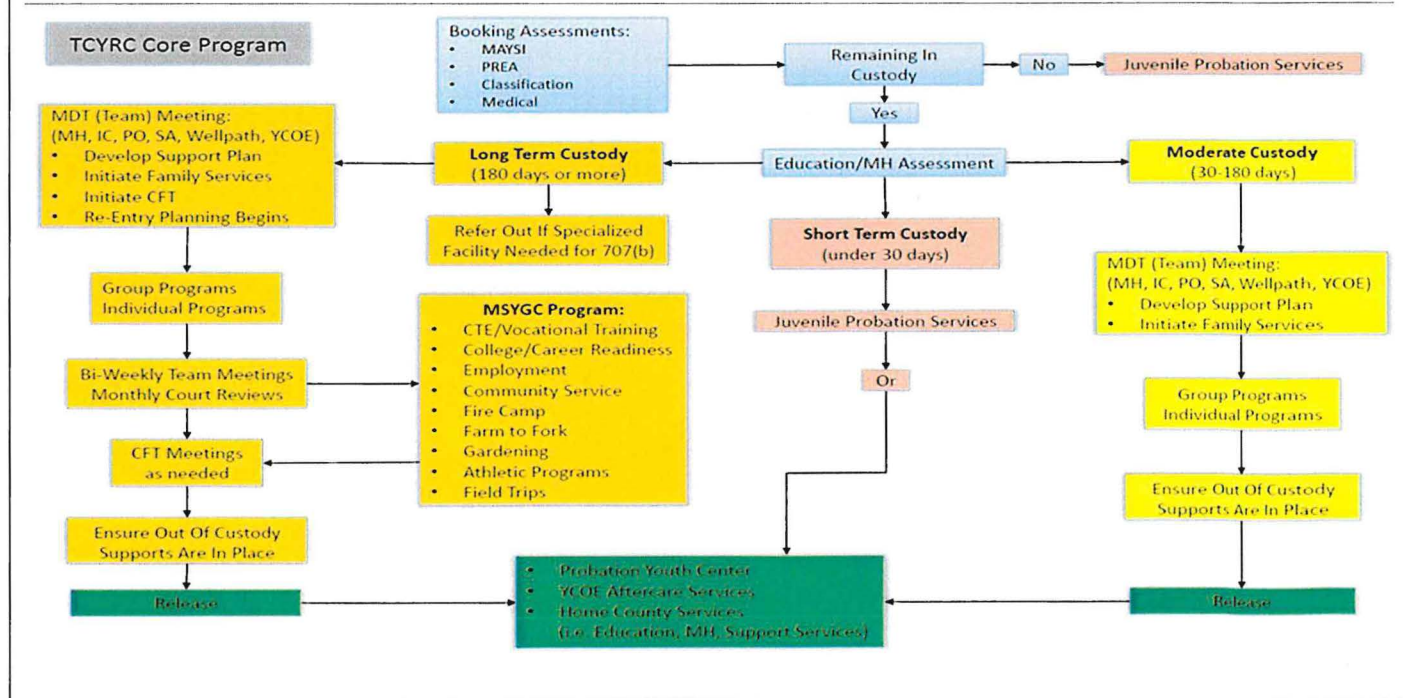
Describe in detail each of the facilities that the County plans to use to house or confine the target population at varying levels of offense severity and treatment need, and improvements to accommodate long-term commitments. Facility information shall also include information on how the facilities will ensure the safety and protection of youth having different ages, genders, special needs, and other relevant characteristics. (WIC 1995 (4))

The Tri-County Juvenile Rehabilitation Facility (TCJRF) will be utilized to house or confine the target population at varying levels of offense severity and treatment need. Plans are currently being made to improve and accommodate long-term commitments. On February 11, 2021, groundbreaking occurred for a new 32-bed facility, divided into two, 16-bed sections, which will be more conducive to treatment and rehabilitation. The new facility will offer better line of sight and separation of youth of different ages, genders and special needs.

The Secure Housing Unit (SHU) is a 12-bed facility designed to house violent youth or youth who have been identified as needing a higher level of confinement pursuant to the classification system already in place. Built in 2011, and while currently not in operation, the SHU may be used in accordance with future institutional plans as programming and processes are created and implemented.

The Maxine Singer Youth Guidance Center (MSYGC) will be utilized to house or confine the target population. The program, which has been in existence since 2001, will continue to serve as an option for long-term commitments. Youth are generally ordered to a one-year commitment, but based on their participation in the program, can earn an earlier release. The MSYGC can currently accommodate youth ages 14 to 21, and house both male and female youth. A 48-bed male dormitory, divided into two, 24-bed sections, and a 12-bed female dormitory are used to house the youth.

The following is a flow-chart of proposed facility services to be offered to the target population:



Part 6: Retaining the Target Population in the Juvenile Justice System

Describe how the plan will incentivize or facilitate the retention of the target population within the jurisdiction and rehabilitative foundation of the juvenile justice system, in lieu of transfer to the adult criminal justice system: (WIC 1995 (5))

Retaining the target population under the jurisdiction of the Juvenile Court is a goal of the grant funds. Bolstering current programming and rehabilitative options, as well as pursuing additional services through non-governmental agencies, will support the Colusa County Probation Department in recommending retention in Juvenile Court at a Transfer Hearing. With increased services, it is the hope that youth will be more likely to stay in the Juvenile Court system. Additionally, grant funds will likely increase the capacity of the Tri-County Juvenile Rehabilitation Facility and Maxine Singer Youth Guidance Center to appropriately supervise and provide services to an increased number of youth.

Part 7: Regional Effort

Describe any regional agreements or arrangements supported by the County’s block grant allocation: (WIC 1995 (6))

Colusa, Sutter and Yuba Counties have an already established Joint Powers Agreement (JPA) to operate the Tri-County Juvenile Rehabilitation Facility and the Maxine Singer Youth Guidance Center. The Yuba County Probation Department manages the facilities under the JPA. This regional agreement will continue and each Counties respective grant funds are likely to increase programming, services, staffing and rehabilitative measures.

Part 8: Data

Describe how data will be collected on youth served by the block grant: (WIC 1995 (7))

The Colusa County Probation Department currently uses Corrections Software Solutions case management system. The system was implemented in 2011. All pertinent information will be entered into the system including, but not limited to, age, gender, race/ethnicity, adjudications, criminal referrals, program participation and detention services. Additionally, if a youth is placed into an STRTP, similar information will be entered into the CWS/CMS system.

Yuba County, who operates TCJRF uses Tyler Supervision case management system, which was implemented in July 2019. They will continue to use this system to monitor youth who enter TCJRF and MSYGC.

Data that will be collected from **youth served** will include:

- Demographics – age, gender, ethnicity
- Case information – charges, custody time
- Prior cases/case history – Charges, custody time, previous interventions and dispositions
- Programing (in custody and out of custody) – program type, enrollment history, participation, outcome
- Assessment information- PACT and JSORRAT-II (if applicable)

Data that will be collected from **youth served** will include (Post release):

- Enrollment in Re-entry services identified in the case plan – (education, employment, housing)
- New law violations
- Violations while on supervision

Data that will be collected from **program providers** will include:

- Program participation and frequency
- Schedule of service delivery
- MDT and CFT participation

Describe outcome measures that will be utilized to determine the results of the programs and interventions supported by block grant funds: (WIC 1995 (7))

Outcome measures will be developed as data collection becomes more prevalent and as needed to determine specific program effectiveness. Prior to the implementation of specific programs, treatment modalities, or services, outcome measures will be established to determine rate of effectiveness and whether modifications, new programs, or continued implementation will occur.

Outcome measures for **youth served** will include:

- Percentage of youth participation in programming – in custody
- Percentage of youth that gain skills to pursue positive personal, professional and social goals in the facility and upon release to the community
- Percentage of youth who show social and emotional growth
- Percentage of youth participating in re-entry services

Outcome measures for **youth served** will include (post release):

- Number of youth enrolled in school
- Number of youth enrolled in vocational programs
- Number of youth receiving mental health treatment
- Number of youth receiving substance abuse treatment
- Number of youth participating community programs
- Number of youth employed (including type of employment)
- Number of youth who enter the adult system before the age of 25 after being released on re-entry
- Number of new law violations
- Number of re-entry supervision violations

Outcome measures for **program providers** will include:

- Rate of program completion by youth
- Attendance rate of MDT's and CFT's
- Number and types of assessments administered
- Number of case manager contacts (post release and in-custody)
- Number of community based programs and services identified in the re-entry plan, to be broken down into the categories below:
 - Education
 - Vocational
 - Employment
 - Mental health treatment
 - Substance abuse treatment

Colusa County will draw from the data as outlined above and after three years of operation, the Probation Department will generate a report on the effectiveness of the combination of all the programs mentioned. The report will include both successes and failures, and will make recommendations for the next three-year cycle. The final report will be presented to the local governing board for their review and comment.