



MADERA COUNTY

SB 823 JUVENILE JUSTICE REALIGNMENT PLAN AND FISCAL SUMMARY

FY 2021/22 through FY 2023/24

SB 823 Subcommittee Members

Chief Probation Officer (Chair), Chris Childers,

District Attorney's Office, Sally Moreno, DA

Public Defender's Office Representative, Eric Pentel

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Superintendent of Schools, Fred Cogan, Executive Director Alt
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Court Representative, Adrienne Calip, Court Executive Officer

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Action Partnership of Madera County

Community Member, Sabina Martinez, Youth for Christ
Coordinator

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Madera Juvenile Detention Facility, Kevin Davie, Sergeant

Madera Juvenile Detention Facility, Jose Pantoja, Deputy Chief

INTRODUCTION

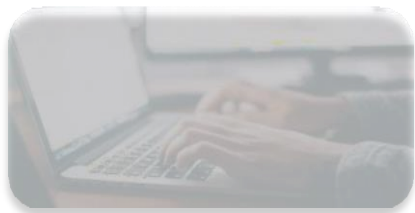
Senate Bill 823, passed in 2020, prospectively realigns the Division of Juvenile Justice (DJJ) population from the State to California Counties effective July 1, 2021. The realignment target population (up to age 25) brings both new challenges and opportunities. The bill created the SB 823 Subcommittee of the Juvenile Justice Coordinating Council. This Subcommittee has convened to consider the requirements of WIC 1995 and discussed how to best succeed in providing safety and services to this population.

Madera County has one Juvenile Detention Facility (JDF) and a Correctional Academy program within the same facility with a total capacity to house 70 youth. The facility is designed into 5 separate units as follows: Unit 1A = 15 rooms, Unit 1B = 15 rooms, Unit 2A = 15 rooms, Unit 2B = 15 rooms; and Unit 3 = 10 rooms. Unit 3 has been designated our medical isolation unit for any confirmed positive covid symptomatic youth. Each room has 1 bed and 1 youth per room. We plan to use our existing facility for in-custody confinement programs, which includes short- or long-term commitments, Correctional Academy and Secure Track treatment for our realignment population. Each housing unit provides adequate space and will allow for services to be effectively provided close to the youths home.

Madera County’s plan includes providing services to all our realignment population, which includes sex offenders, females, and mentally ill youth. Madera County has joined the statewide Collaboration Consortium in the event we are unable to provide extensive services and meet the youths needs. Madera County will be using our assessment, classification information, age, youths identity as self-defined, severity of offense, treatment needs to designate a youths housing assignment.

The Juvenile Justice Realignment Block Grant Annual Plan was developed as a summary of philosophy, staffing and services, along with a fiscal breakdown of allotted funds. The sections below describe the fully- implemented, three-year plan through Fiscal Year 2023-2024, with the understanding that the Subcommittee can adjust the plan, as appropriate, moving forward. This document concludes with a financial breakdown of each fiscal year showing the implementation steps needed to fully execute the plan.

Below is a chart showing Madera County’s SB 823 projected funding for the next three fiscal years:



Fiscal Year	Funding
FY 21/22	\$250,000
FY 22/23	\$561,730
FY 23/24	\$930,617

Evidence-Based Practices

Madera County and the Probation Department are committed to Evidence-Based Practices (EBP). EBP include a wide variety of practices, programs, and treatments that have been validated through meta-analysis to reduce recidivism by addressing criminogenic needs and building on supportive factors. The core of EBP is an evidence-based assessment. Furthermore, to respond appropriately to cultural diversity, it is important to identify the County's demographics and have relatable staff. The Madera County Hispanic or Latino population is 58%, followed by White 34%, 3.1% African American, with the remaining consisting of all other races (2020 US census).

Madera County Probation Department utilizes Evident Change, prior the National Council on Crime and Delinquency (NCCD) Juvenile Assessment and Intervention System (JAIS) for juveniles, and the Correctional Assessment and Intervention System (CAIS) for adults to identify criminogenic needs and risk level. Individualized case plans are developed from the outcome of the assessment that focus on dynamic risk factors that may lead to criminal behavior and supportive services to minimize the likelihood of negative behaviors.

In addition to an assessment and case plan, evidence-based treatments are best practices that have proven to address criminogenic needs and reduce recidivism. These services are identified in this plan. Sworn and non-sworn staff, as well as contracted service providers, will facilitate these treatment modalities to youth.

In addition to an assessment, EBP include evidence-based treatments. These are Cognitive Behavioral Therapy (CBT) programs, Restorative Justice and other best practices proven to address criminogenic needs and reduce recidivism. Examples include Aggression Replacement Training, Safe Dates (female), All About Being a Teen, Gang Intervention, Victim Services, Pathways (Sexual Offenses), Fire Starter (Arson), Youth for Christ Mentorship, Inside Out Dad, All Dads Matter, Parent Project, and Behavioral Interventions-Substance Abuse. These services will be facilitated by Probation Staff, as well as contracted service providers to deliver these treatment modalities to youth.

Trauma Informed and Training



Madera County is dedicated to a Trauma Informed care approach and training to recognize that many affected youths have experienced trauma in their lives. Providing services to the youth and assigned staff will develop positive staff interactions. To support these ongoing training efforts, the Administrative Sergeant will assist the Probation Department's Training Manager in researching and coordinating formal and informal training for the Department and our collaborative partners that focuses on Trauma Informed care to enhance current training efforts already in place. Additional training will be offered to our staff that focuses on Transgender, Gender nonconforming, and intersex youth.

Family Engagement Programs

Madera County understands the need for promoting healthy and bonding families. The plan includes family visits and contacts with whom the youth identify as family and the extended family are conducive to their overall safety and well-being.

➤ **Family visits**

Weekly visiting will be accessible to family members to continue and further develop strong family bonds. Visiting

will be accessible at the facility, either in person or virtually. Visiting includes additional family members, such as siblings, grandparents, spiritual advisers, and mentors. As the youth progress through the program, they may expand their visiting to close friends who serve as constructive influences. For youth who are parents, opportunities will be available for regular child visits. Youth will have onsite visits with their children and their parent/guardian. Child visits may include both the youth and the other parent to allow for greater family unity.

➤ **Parenting classes**

If the youth is identified as a parent classes will be offered through Parent Project, with the addition of Family Counseling Treatment. Youth identified as parents will be provide access to this, and other appropriate services to support positive parent-child relationships and bonding.

➤ **Transportation**

Madera County encompasses vast rural areas, which may present difficulties for family members to visit. To assist these family members and eliminate as many transportation barriers as much as possible, family members may be issued gas cards.

➤ **Faith-based organizations**



Family members will be offered engagement with faith-based mentors.

➤ **Safe Place**



All youth will identify a “Safe Place”, will be included in their case plans. Through experience, the identified safe space may not always be a youth’s home environment. To promote healthy family engagement, we will work with each youth to identify a safe place to reunify. This will assist in their transition back into the community and solidify the identity of the “family” with whom they should continue healthy relationships.

Supervision



Staff and youth safety and security are essential to overall operations. Juvenile Detention Officers will provide supervision and guidance 24 hours a day. They are trained in de-escalation techniques as well as defensive tactics. Youth will be provided with incentives and rewards for positive behavior and accountability. Youth will also provided with an opportunity to redirect and remediate negative behavior. The Correctional Academy Program is an option for our realignment population and 5 beds have been identified for this Secure Track Commitments. The Correctional Academy Program is a collaborative between the Madera County Probation Department, Madera County Superintendent of Schools, Madera County Behavioral Health Services, and participating community-based agencies. The Correctional Academy Program is a court ordered commitment that includes both custodial and re-entry phases. The program was developed from a correctional model for youth and utilizes a combination of structure, redirection, physical conditioning, and accountability, using a nurturing

approach and offering evidenced based programs. If a youth does not meet the criteria for the Correctional Academy Program an alternative program will be identified addressing their specific needs and goals.

Probation Program Specialist



A Probation Program Specialist will be assigned to the facility as the re-entry, education, and programming staff member to ensure we are providing appropriate, coordinated services to youth. This position is not part of unit supervision but will instead focus on youth services.

The Probation Program Specialist's primary functions are to ensure youth have the necessary tools and supports to help overcome any barriers they face and successfully navigate through the ordered program with the goal of positively transitioning into the community. These staff members will be present during the programming. They will be trained in a wide array of evidence-based and best-practice treatments, programs, and services. Given the increase of anticipated lengths of stay, this population will be wide-ranging in age, and will reach adulthood while in our care. The Program Specialist will provide services and skill-building efforts to supplement on-site supports in place, while preparing a youth for re-entry and establishing connections for services that can be continued upon release from custody. As noted above, 1 Probation Program Specialist will be designated to serve this population and provide continuity of care.

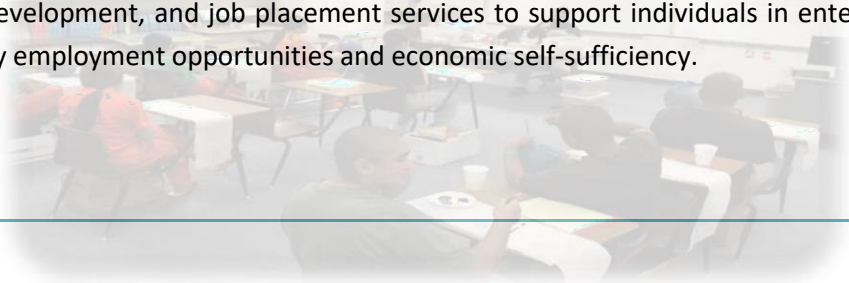
Re-Entry Supervision

Based on the risk level and needs of the youth, a single dedicated caseload assignment will be key to successful re-entry back into the community. An existing Deputy Probation Officer will begin building positive relationship with the youth while in custody. He or she will provide case management services, court reviews, stability and individualized case plans to maximize the chance for successful re-entry. It is anticipated youth may need food, clothing, transportation, and vocational or educational supports. Additionally, there will be occasional needs for housing, sober living homes, or other temporary housing options. Funds will need to be designated to support efforts in this area, which may include the need to develop contracts with community-based organizations and other support-focused entities. This plan includes, but is not limited to the programs below to support successful youth re-entry to the community:

➤ Madera County Workforce Investment Corporation



Workforce may provide services for our youth in and out of detention. The program may include workshops, assessments and career planning, subsidized employment, on-the-job training, job placement, prerelease services, education, vocational training, connections to community-based organizations and other services to assist in transition back to the community. Ideally, workforce services would begin a least 90 days prior to release and continue post-release through the Workforce Assistance Center. The Workforce Investment Corporation, and the Partner agencies at the Workforce Assistance Center, provide a full array of education, training, skill development, and job placement services to support individuals in entering a career pathway that leads to quality employment opportunities and economic self-sufficiency.



➤ **Madera Community College**



Juvenile Detention Facility (JDF) plans to collaborate with our local community college to provide in-person or virtual classes at JDF. Self-sustainability is key and may be accomplished for our realignment population by offering continued education and/or vocational certifications for the youths chosen career path. Options include welding, construction, accounting, and wood shop by Madera Community College.

➤ **Job Corps**



Job Corps offers education by earning a high school diploma, job training and career paths in 10 industries. Job Corps sets forth the candidate eligibility criteria, which includes minimal risk to the community and considers the duration of commitment in custody. Job Corps is an option for re-entry into the community for those qualifying candidates.

➤ **California Conservation Corps**



The California Conservation Corps is a resource that may be considered for our realignment population. Teaching Youth to protect and enhance California's natural resources and communities while empowering and developing young adults through hard work and education. Offering on the job and classroom training.

➤ **Pine Grove Youth Conservation Camp**



Pine Grove Fire Camp is a facility that may be considered for our realignment population. There have been current changes in statutes that align with the mission of continuing to provide a resource to youth. AB 145 and amended WIC 730 to add subsection (a)(1)(D) that allows for the court to order placement of a ward to Pine Grove and outlines the process for doing so. Additionally, Section 1760.45 was added to the Welfare and Institutions Code to allow DJJ to enter into contracts with counties for placement of youth.

➤ **Madera Rescue Mission**



Transitional Housing is offered through Madera Rescue Mission (MRM). The MRM provides essential needs such as food, clothing, shelter, Christ-centered addiction recovery, spiritual re-birth and hope that leads to fulfillment in today's workplace.

➤ **Community Action Partnership of Madera County (CAPMC)**



Where the youth plans on residing will be identified in the case plan within 30 days to work towards that re-entry goal. Understanding circumstances may change and having a home planned for the youth to transition to is key for success. CAPMC provides programs and services to assist in housing 18-25-year-olds, leasing apartments, and is income based. Additional local housing programs offered include: Rapid Rehousing, Homeless Housing Assistance Program(HHAP) and CAPMC Help Center will support with case workers.

Data Collection and Analysis

Data collection and analysis is paramount for any program, especially a new one. The Department is committed to having accurate and relevant data upon which informed decisions are made regarding what is working, what is not, and where resources can best be applied. Data will be collected using the Madera County Probation Department case management system Caseload Explorer, Automon. Additional data will be retrieved from the District Attorney's office case management system, Karpel, which captures basic demographic information for juveniles. Outcome Measures will be utilized to determine the results of our programs and services. A Department Analyst position will be assigned to focus on this task.

Management

Having managerial oversight will help ensure that aspects of the plan are adhered to and followed. The existing Deputy Chief Probation Officer will set operational standards, address personnel matters, and perform administrative duties.

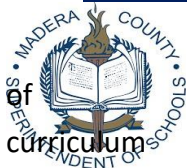
Behavioral Health

Madera County Behavioral Health Services is the provider of behavioral health services on-site. A clinician and substance abuse counselor will provide evidence-based, and best-practice group programs as well as individual therapy and evidence-based education on substance use disorders, relapse prevention, trigger identification, relapse/reoffending, and teaching effecting coping skills to improve their personal relationships and find ways to discuss their addiction or other problems with family and friends in efforts to create a positive support team. Well-Path Medical Services is the County's contracted provider for medical and crisis interventions and oversees medication management in conjunction with Madera County Behavioral Health Services.

Collaborative Partnerships

To be successful, this plan must be a collaborative effort. While the Probation Department will have primary responsibilities for security, services and treatment, numerous other partners will be significantly involved. Madera County Superintendent of Schools and Madera Community College will play a vital part in education services. Well-Path will provide the contracted medical and crisis intervention services. Other important partners will be Workforce Development, Madera County Behavioral Health Services, Youth for Christ, and various volunteer groups, and more.

➤ Education



Madera County Probation Department partners with the Madera County Superintendent of Schools to provide on-site teachers in a classroom setting who provide educational curriculum to all youth up to 18 years of age to achieve completion of their High School Diplomas. Juvenile Detention Facility's plan includes Madera County IT installing internet in the facility. An efficient and operational internet system will provide the youth with monitored access for educational purposes.

➤ **Madera Community College**

Madera County’s collaborative plan includes contracting with our local Madera Community College to provide post high school education, which offers online and in-custody class learning and vocational certifications for those youth interested in alternative educational pathways. For eligible youth, additional college level online classes may be offered. Future includes an additional Vocational workshop and potential commercial kitchen on site.

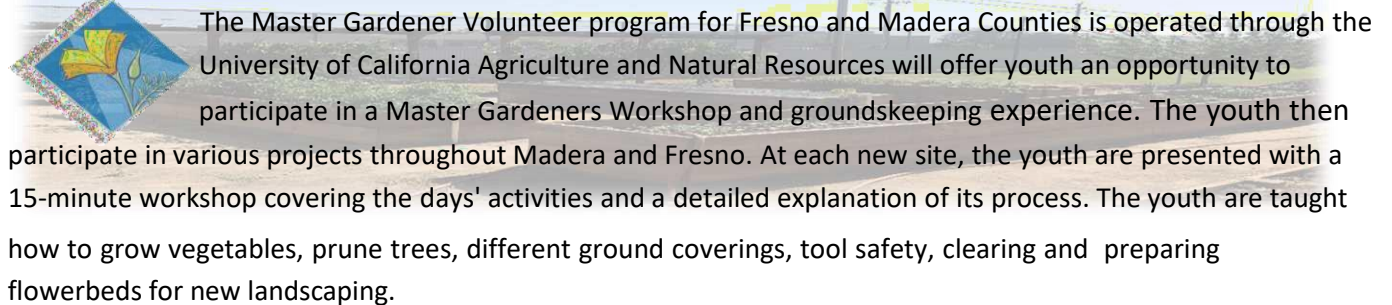
➤ **Madera County Workforce Investment Corporation**

Madera County’s plan includes contracting with Madera County Workforce Investment Corporation to provide our realignment population with digital literacy, financial literacy program, banking information, Life skills, work-based learning, and opportunities for workplace training. There are two curriculums offered based on age or development. The Correctional Community Transitional Program (CCTP) is targeted for the 18-25 year old population. The IMAGO lesson plans is suited for the younger population, 12-18 years of age.

➤ **Pathways**

Madera County Behavioral Health services offers a sex offender curriculum, Pathways for ages 12-18. For those ages 18-25 needing treatment, Madera County Behavioral Health will be offering “Treating Sex Offenders: An evidence-based manual,” which offers an innovative group treatment approach that targets deficits in self-regulation.

➤ **Master Gardeners**



The Master Gardener Volunteer program for Fresno and Madera Counties is operated through the University of California Agriculture and Natural Resources will offer youth an opportunity to participate in a Master Gardeners Workshop and groundskeeping experience. The youth then participate in various projects throughout Madera and Fresno. At each new site, the youth are presented with a 15-minute workshop covering the days' activities and a detailed explanation of its process. The youth are taught how to grow vegetables, prune trees, different ground coverings, tool safety, clearing and preparing flowerbeds for new landscaping.

➤ **Leaders are Readers**



Leaders are Readers incentive program includes organizing the facilities two libraries, book clubs, encouraging youth to write and maintain journals and establish a relationship with local libraries. Youth are provided books to read for additional incentives by submitting a reading comprehension map and completing a book report of five paragraphs. This program opens the opportunity for youth to read stories to their siblings at home via Zoom/Duo. It creates individual plans and vision boards to give a sense of purpose and direction.

➤ **Meet and Greet**



Meet and Greet introduces our youth to their community and educates them on the "It takes a village" mindset to succeed. We have youth meet current state officials in office, university representatives, military personnel, local business owners and positive entrepreneurs who share their journeys. Getting to know our community members may help reduce or significantly eliminate the stigma of incarcerated youth. It will also help develop the importance of community, and a sense of belonging to a group larger than themselves.

➤ **Auto Detailing**



Youth will learn from local professionals how to wash, detail a vehicle, and learn basic car care.

Out of County Contracted Services

As we move forward with this population, it is recognized that service gaps will likely be discovered. These may be occupational, recreational, treatment or some other area. Having funds available to address these service gaps is a sensible strategy to ensure that the youth's needs are met. A youth, depending on their circumstances or specialized needs, may benefit from an out of county custodial placement. Therefore, it is important to be prepared for such a contingency and contracting with another County will be important to avoid impacting our local resources. It will be prudent to set aside funds to ensure all youth have optimal opportunities to be placed in a program that best suits their needs.

Infrastructure Improvements and Equipment

Improvements and additional equipment will be needed. These may include new sports and vocational areas, sport equipment, workshop, electronic security upgrades, installing wi-fi, laptops, desks and stools in the youths rooms and home like furnishings to accommodate long-term commitments. More areas will be identified based on the needs of this population on an ongoing basis.



SUMMARY

It is the goal of Madera County to provide safety and services to all youth as they identify and to maximize their success both while committed and upon release. This can be accomplished by providing structured, rehabilitative services, step-down programs, in an environment that focuses on Trauma Informed and Evidence-Based approaches. This will be a collective effort that includes our many collaborative partners. Madera County is committed to positive outcomes and continues to review and modify the County's plan as needed.

Three Year Fiscal Plan

Below are three charts detailing staffing, services and other costs associated with implementation of the plan. The subcommittee will continue to meet and modify the plan as needed moving forward.

Year-One will be focused on building infrastructure and ensuring adequate educational, treatment services and prioritize contracted services, infrastructure improvements and equipment, and contracted placement costs. One Probation Program Specialist will be added within the first six months to provide additional support both in custody and re-entry releases. Existing treatment services will also be expanded to ensure youth receive the services and support they need as outlined in the plan.

Year-Two will build upon Year-One implementation. Four additional detention officers will be added in anticipation of population growth and the need to operate housing unit for this population of youth. Maintain the level of contracted and specialized services, equipment, contracted and specialized placement.

Year-Three will focus on the maintaining Year-Two level of supervision and with a slight increase in services during commitment and re-entry. An increase in equipment and infrastructure improvements will address any areas of need to expand that was not foreseen in Year-One and completed by Year-Two. The addition of a fund balance will be used to address the unforeseen revenue shortfall in Year-Four FY 24/25 should the County only receive the minimum allocation of \$250,000.



- **Fiscal Plan Year-One FY 21/22**

Position/Item	#	Cost FY 21-22
<i>Probation Program Specialist</i>	1	46,341
<i>Contracted Services</i>		70,553
<i>Re-entry Services</i>		32,553
<i>Infrastructure Improvements & Equipment</i>		100,553
Total		\$250,000

- **Fiscal Plan Year-Two FY 22/23**

Position/Item	#	Cost FY 22-23
<i>Juvenile Detention Officer II</i>	4	364,164
<i>Probation Program Specialist</i>	1	92,341
<i>Contracted Services</i>		70,553
<i>Re-entry Services</i>		32,553
<i>Infrastructure Improvements & Equipment</i>		2,119
Total		\$561,730

- **Fiscal Plan Year-Three FY 23/24**

Position/Item	#	Cost FY 23-24
<i>Juvenile Detention Officer II</i>	4	364,164
<i>Probation Program Specialist</i>	1	92,341
<i>Contracted Services</i>		75,553
<i>Re-entry Services</i>		50,553
<i>Infrastructure Improvements & Equipment</i>		48,006
<i>Operating Expenses Year Four 24/25</i>		300,000
Total		\$930,617