



**Office of Youth and
Community Restoration**

**Juvenile Justice Crime Prevention Act & Youthful
Offender Block Grant (JJCPA-YOBG)
FY 2025-2026 Consolidated Annual Plan**

Date:	May 6, 2025
County Name:	Del Norte
Contact Name:	Lonnie Reyman
Telephone Number:	(707) 464-7215 ext 1736
Email Address:	lreyman@co.del-norte.ca.us

INSTRUCTIONS:

[Government Code Section 30061\(b\)\(4\) and Welfare & Institutions Code Section 1961\(b\)](#) call for consolidation of the annual plans required for JJCPA and YOBG.

Please submit your most up-to-date consolidated plan.

The rest of this document is a standardized template for a consolidated county plan. Please use this template or ensure your submission meets the accessibility standards by reviewing either the Microsoft Word or Adobe PDF checklists published by the U.S. Department of Health and Human Services website here [Accessibility Conformance Checklists | HHS.gov](#). Your submission will be posted to the OYCR website once it is confirmed to meet the accessibility standards.

Once the report is complete, attach the file to an email and send it to: OYCRgrants@chhs.ca.gov.

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Part I. Service Needs, Priorities & Strategy – (Government Code Section 30061(b)(4)(A))

A. Assessment of Existing Services

Include here an assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

First Responders - Provide, in many cases, the first line of enforcement of laws and response to juvenile crime. Del Norte County has a Police Department which provides law enforcement for the only incorporated city within the county, Crescent City, a Sheriff's Office which provides law enforcement for all unincorporated and outlying communities within the County, and the California Highway Patrol which provides county-wide law enforcement, primarily enforcing traffic laws. Other LEAs are also present within the county and enforce laws within their jurisdiction, e.g., California State Parks Rangers, Fish & Wildlife Wardens, etc.

District Attorney - The Del Norte County District Attorney's Office assigns a Deputy District Attorney (DDA) to the Juvenile Delinquency calendar. The Juvenile DDA consistently demonstrates an understanding of the nature and intent of juvenile proceedings. They work collaboratively with the Probation Department and defense attorneys to determine appropriate dispositions of juvenile criminal cases that balance community safety concerns, victim services, and the particular youth's risk to reoffend. The Juvenile DDA also reviews petition requests and consistently decides to keep lower-risk youth under informal supervision to avoid wardship unless absolutely necessary.

Public Defender - Del Norte County Public Defenders are contract attorneys assigned to the Juvenile Delinquency calendar. They are trained to understand juvenile law and adolescent development to communicate effectively with and evaluate their client's maturity and competency, and their relevance to the case. This allows them to act in

accordance with the expressed interests of the youth while assuring their constitutional due process rights are protected pre- through post-adjudication. They work collaboratively with the Probation Department and District Attorney, have knowledge of community-based programs, schools, and other resources that enable effective advocacy for the client. They understand the long- and short-term collateral consequences of juvenile adjudication and work to achieve the best outcome for the youth they represent.

Probation Department - Provides all supervision of youth, juvenile and non-minors, placed on community supervision. The Probation Department is also statutorily tasked with detaining youths when needed and/or required. Juveniles are dealt with at the lowest level of intervention possible while still ensuring opportunity for rehabilitation, accountability for actions and behavior, and the safety of the victims and community. This not only includes all delinquent youth, but truant and many of the at-risk youth residing in Del Norte County as well.

Education - The Del Norte County Unified School District and the County Office of Education are combined. They provide educational services to approximately 4,000 students. Within the county, there are five elementary schools, three K-8 schools, one junior high school, one high school, two alternative/continuation schools, and two charter schools. Del Norte County schools and the Probation Department have always worked collaboratively to address truancy and other social issues with the intended outcome of healthy students and families.

Health and Human Services (HHS) — Under the umbrella of HHS, Del Norte County Behavioral Health and Social Services is charged with providing a whole gamut of services to citizens of Del Norte County. The Probation Department and HHS collaborate regularly regarding services and strategies to best serve the youth of Del Norte County. Direct services they currently provide are mental health crisis counseling and psychotropic medication support, alcohol and drug counseling, Wraparound, intervention and placement of dependency youth, and funding to eligible families and health and wellness programs.

Community-Based Organizations (CBOs) — Del Norte County, although rural and small in size and population, has several CBOs. The Del Norte Child Care Council offers parenting classes to both our youth (if needed) and their parents. Also, in the community, offering services to children and families are the Family Resource Center of the Redwoods, and Gateway Education, which offers seasonally based programs for youth.

Remi Vista is the only CBO that provides therapists trained in psychotherapy and other treatment practices for youth, such as Parent-Child Interaction Therapy (PCIT), Trauma-Focused Cognitive Behavior Therapy (TF-CBT), Cognitive Behavior Therapy (CBT), and Motivational Interviewing (MI). They provide individual counseling and help teens gain the needed tools to be successful on probation and in life.

Local Tribes — Local Tribal offices provide some counseling services for at-risk youth and families. They are regularly invited to meet with juvenile probation staff to coordinate services in Child and Family Team meetings and other venues. Both the Yurok Tribe and the Tolowa Dee-Ni Nation operate specific courts to address youth wellness.

Teen Court — Teen Court offers a supportive and constructive alternative for first-time, non-violent offenders, focusing on restorative justice rather than punishment. In this program, peers take on roles as jurors, judges, and advocates, creating a collaborative environment. Instead of traditional sanctions, youthful offenders participate in community service, write reflective essays, and craft apology letters, all aimed at fostering understanding and accountability. Teen Court seeks to guide young people away from the conventional juvenile justice system, providing them with a second chance while encouraging civic engagement and personal growth through restorative practices.

Describe what approach will be used to facilitate collaboration amongst the organizations listed above and support the integration of services.

Del Norte County is a small (1230 square miles), rural county located on the coast of Northern California, adjacent to the Oregon border. Population estimates from the US Census Bureau for 2023 indicate the county's population is 26,589, of which 20.9% are under age 18; this percentage has changed very little in the last few years. The median household income is \$61,149, with 16.5% living in poverty. The unemployment rate in 2023 was 5.8%, according to the California Employment Development Department.

Due to their small size and limited resources, county agencies, departments, and community-based organizations collaborate to address issues effectively. Department and agency heads exchange information freely and sit on many boards and committees where collaborative approaches are required, such as the Juvenile Justice Coordinating Council.

Memoranda of Understanding are regularly created and utilized for data and information sharing and to implement programs, such as the concurrent jurisdiction MOU between the County, the Superior Court, the Yurok Tribe, and others regarding the Tribe's Youth Wellness Court.

Local agencies and organizations on the Council are also committed to sharing and facilitating training/activities for staff that address responses to youth in crisis, staff capacity and skill-building to effect change in both at-risk and justice-involved youth, and training that assists in developing effective, multi-disciplinary local response processes. The Council is committed to utilizing and encouraging the utilization of multiple funding sources within the community to facilitate this training.

B. Identifying and Prioritizing Focus Areas

Identify and prioritize the neighborhoods, schools, and other areas of the county that face the most significant public safety risk from juvenile crime.

As a small rural county, Del Norte is a very interdependent community. The majority of the population is centered around the only incorporated city, Crescent City, in the county. Included in the City, and a 17 square mile area around it, are 63% of the schools in the county, including the high school, an alternative high school, and 1 of the two middle schools. This represents the bulk of the student population in the county, as well as the schools and alternative schools that contain the vast majority of the juvenile delinquent population in the county. Of those youth on supervision, approximately 80% live within this same small geographic area.

The northern portion of the county, centered around the community of Smith River, contains 18% of the county's schools and 15% of the probation youth population. The eastern portion of the county, encompassing the communities of Hiouchi and Gasquet, contains one elementary school, accounting for 9% of the county's schools. The southern portion of the county, centered around the community of Klamath, also contains one elementary school, or 9% of the county's schools.

The remaining percentage of youth on supervision are either non-minor dependents in independent living environments outside of the county or youth in placement outside of the county. The logical conclusion can be reached, and is borne out in fact, that the bulk of juvenile crime and truancy, as well as the services that address these issues, are also centered on the city of Crescent City and the community surrounding it.

C. Juvenile Justice Action Strategy

Describe your county's juvenile justice action strategy. Include an explanation of your county's continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

Del Norte County's juvenile justice action strategy is to provide best-practice interventions for at-risk youth at every level of their interaction with the justice system. We strive to address youth at the lowest level of intervention whenever possible and provide needed services at the local level, working to avoid the use of out-of-county or state placements whenever possible.

In most cases, youth remain out of custody and citations and misdemeanor offenses are referred to the District Attorney for review as required by statute. Most low-level youth stay out of custody, in the home, and under informal supervision per 654 WIC when possible. Higher risk misdemeanor youth are often placed on probation without Court Wardship per 725(a) WIC. We utilize probation supervision with court wardship for the highest risk youth and only resort to short- or long-term Juvenile Hall commitments when absolutely necessary.

The Del Norte County Probation Department utilizes the Positive Achievement Change Tool (PACT) as a part of our standard supervision practices. The PACT is a 126-item, multiple-choice, in-depth assessment instrument that produces research-validated risk level scores measuring a juvenile's risk of re-offending. The PACT identifies not only the areas (domains) in which the juvenile is most at risk, but just as importantly, those in which he or she has strengths (protective factors) which can be built upon to help turn the youth's life around. Risk and protective factors in this instrument include both static and dynamic characteristics. The benefit of measuring both factors and characteristics is that a juvenile justice professional can better match a child's current needs with the appropriate programs and services.

Del Norte County has a high rate of youthful sex offenders. Of all WIC 707(b) qualifying offenses, almost 54% are sex offenses, and this high rate of sex

offenses also carries over to youth committing non-707(b) offenses. Though unlikely given local resources, establishing consistent sex offender treatment locally, likely outpatient and likely provided by an out-of-county provider, would be a boon to our community. Any progress in this arena will positively impact our community, and the Council is committed to exploring various options that may facilitate establishing such a program.

If a youth is placed in custody in Juvenile Hall, an institutional case plan is created with the same cognitive behavioral strategies listed above, along with school credit recovery and GED testing where applicable.

For bookings, probation staff are on-call to review and assess juveniles who are detained by law enforcement and coordinate transport teams. Probation utilizes a Detention Risk Assessment Instrument (DRAI) to help determine the necessity for detention and appropriateness to release a juvenile offender with or without restrictions; to include a Promise to Appear with or without Home Supervision pursuant to WIC 628.1. Probation staff meet with the arresting agency at our temporary juvenile holding location, take custody of the juvenile, process, and then transport juveniles approved for booking to our designated juvenile hall in Humboldt or Mendocino County, or if needed, to another contracted juvenile hall. Currently, Del Norte maintains custody contracts with Humboldt, Mendocino, and Shasta Counties.

The Youth Opportunity Center has been developed to facilitate engagement with youth involved in the juvenile justice system and those at-risk of becoming involved. This facility is designed to offer a central location for programs of all kinds, including evidence-based programming and prosocial activities, for youth under informal and formal supervision, as well as serving those at risk of entering the juvenile justice system. Programs offered as part of the Youth Opportunity Center facilitate the successful completion of court-ordered terms and conditions for those on probation supervision. The programs offered promote accountability for all youth engaging at the YOC and present an opportunity for preventative intervention and positive development.

The YOC provides Cognitive Behavioral Therapy (CBT) such as:

Moral Reconciliation Therapy: Moral Reconciliation Therapy (MRT) is a systematic treatment strategy that seeks to decrease recidivism among juvenile and adult offenders by increasing moral reasoning. Its cognitive-behavioral approach combines elements from various psychological traditions to progressively address ego, social, moral, and positive behavioral growth. The Department has a number of staff who are trained as MRT facilitators. This will remain one of the staple programs in the services provided by the Reentry unit.

Seeking Safety: Seeking Safety is an evidence-based, present-focused counseling model to help people attain safety from trauma and/or substance abuse. It can be conducted in a group (any size) and/or individual modality. It is an extremely safe model as it directly addresses both trauma and addiction and is facilitated by the Department's Program Coordinator.

Coping with Anger: The anger management program, Coping with Anger, is designed to help clients recognize, overcome, and control anger.

Forward Thinking: The Change Companies' behavior change resources are built around Interactive Journaling, a structured process that helps people reflect on where they have been, where they are, and where they wish to go. The program is based on the latest research in behavior change, tailored to the client being served. It engages the participants, allowing them to recognize that the opportunity and responsibility for change are up to them. The program can be offered through one-on-one facilitation or in a group format and can be facilitated by several Probation staff.

Aggression Replacement Training (ART) is a cognitive-behavioral program designed to help reduce aggressive behavior in individuals, particularly youth, by improving their social skills, anger management, and moral reasoning. It is a three-pronged approach that addresses the behavioral, affective, and cognitive aspects of aggression.

In addition, YOC operations facilitate the following parenting classes:

Love and Logic: Parenting with Love and Logic is a parenting style whereby parents learn to control their emotions when disciplining their children. This

parenting style requires parents to use love and empathy to teach consequences, establish boundaries, and build healthy parent- child relationships. The parenting style tends to encourage loving kids unconditionally for who they are and not for what they have achieved. The program is a 4-6-week class facilitated by the Department's Program Coordinator and is offered in partnership with the Family Resource Center to the broader community.

The Parent Project®: This is the only program of its kind in the country, developed specifically for use in juvenile courts and probation. The program offers concrete, no-nonsense answers for even the MOST difficult parent questions and high-risk adolescent behaviors. The program is need-based, addressing the precise issues parents face, and was developed by the questions posed by over 500,000 parents of high-risk youth. It includes the components of Behavioral Interventions, Cooperative Learning Norms, Activity-Based Instruction, and Integrated Support Groups for parents. During the coming year, the Probation Department will implement this program to support the parents of our most challenging youth.

In addition to CBT programs, the YOC provides other evidence-based practices and pro-social activities for participating youth.

D. Comprehensive Plan Revisions

Describe how your Plan has been updated for this year:

The plan has been updated this year to include a new Cognitive Behavior Therapy program, Aggression Replacement Therapy, that the Probation Department will offer to our youth. In addition, the Probation Department has updated its case management system (CMS) from Automon to Tyler Technologies.

If your Plan has not been updated this year, explain why no changes to your plan are necessary:

N/A

Part II. Juvenile Justice Crime Prevention Act (JJCPA) – (Government Code Section 30061(b)(4))

A. Information Sharing and Data

Describe your information systems and their ability to facilitate the sharing of data across agencies within your county. Describe the data obtained through these systems and how those data are used to measure the success of juvenile justice programs and strategies.

Del Norte County Probation currently uses an electronic case management system (CMS) provided by the vendor Tyler Technologies. The Probation Department transitioned to a new CMS system in the last year, going live in March 2025. Continued steps will be taken to build out data and information sharing, leverage new capabilities of the new system, and, depending on the agency and interaction, attempt to develop even more information integration between agencies. The Court made such a transition to a new system two years ago. These new CMS systems should allow for a more fluid exchange of information between platforms and agencies. Future goals would be to allow direct access by program providers and some integration of systems with our DA and Sheriff's Offices.

The Probation Department also has access to the Child Welfare Systems case management system (CWS/CMS).

The Probation Department has limited access to the Del Norte County Unified School District's CMS, allowing us to track our youth placed into foster care. The DPO assigned as the Truancy Officer (TO) has direct access to the District's attendance system.

For the moment, and until further integration, the Probation Department also has access to the Del Norte Superior Court's Case Explorer system.

The Probation Department has limited access to RIMS, the system utilized by the Sheriff's Department and jail. It is primarily used for adult probation supervision but is also used to gather information on adults who may be family members or may interact with the youth.

B. Juvenile Justice Coordinating Councils:

Does your county have a fully constituted Juvenile Justice Coordinating Council (JJCC) as prescribed by Welfare & Institutions Code Section 749.22?

Yes No

If no, please explain what vacancies exist on your JJCC, when those vacancies began, and your plan for filling them:

All seats are filled with the exception of a Community-Based substance abuse representative; no CBOs that fit this description have been identified. The Council will continue to explore options for a member who meets these requirements. However, until that time, the position remains vacant.

C. Funded Programs, Strategies and/or System Enhancements

Using the templates below, provide details for each program, strategy, and/or system enhancement that will be funded by the Juvenile Justice Crime Prevention Act (JJCPA), identifying any program that is co-funded with Youthful Offender Block Grant (YOBG) funds.

To include multiple programs, copy and paste the template fields "1. Program Name," "2. Evidence Upon Which It Is Based," and "3. Description" as many times as necessary.

JJCPA Funded Program, Strategy and/or System Enhancement

This template should be copied as many times as needed to capture every program, strategy, and system enhancement you plan to fund next year.

1. Program Name:

Youth Opportunity Center (YOC)

2. Evidence Upon Which It Is Based:

Although the YOC is a relatively new entity for Del Norte County, most programs that are and will be offered are proven to be successful. The YOC offers CBT programs based on the scientific evidence that our feelings are determined by our thoughts and perceptions, rather than by external influences such as people, situations, and events. Of the juveniles who enter the juvenile justice system and those deemed to be at risk, the majority (if not all) have been reared and/or exposed to environments that have influenced negative thought patterns, thereby resulting in criminal behavior. By introducing CBT to these identified youth, the opportunity to provide ways to take greater charge of their thought process can positively impact their feelings in ways that improve their ability to react appropriately to situations and events.

3. Description:

The Del Norte County Probation Department has been and will continue to offer Cognitive Behavior Therapy (CBT) programs such as MRT, Seeking Safety, Forward Thinking, Coping with Anger, Aggression Replacement Training, Love and Logic, and the Parent Project®. In addition to CBT, the YOC offers other evidence-based programs, community outreach, and work service programs. Pro-social activities are also a staple of the YOC, such as gardening, culinary, open gym, art, movie nights, and other activities that provide positive opportunities to engage with youth.

1. Program Name:

Electronic Monitoring

2. Evidence Upon Which It Is Based:

Much study has occurred and continues regarding the efficacy of electronic monitoring. Most research has concluded that an effective electronic monitoring program has a positive impact on youth behavior and recidivism. One study by Florida State University's Center for Criminology and Public Policy Research, published in 2011, indicated that there was a 31% reduction in youths' risk of failure on supervision. Although there are recurring controversies surrounding EM, the data consistently appears to indicate positive results.

3. Description:

EM allows the Probation Department to supervise a juvenile in their residence as ordered by the Court or, in some cases, as an alternative to detention. EM closely monitors the youth's activities and alerts the probation officer if the youth is in an area they are not authorized to be in, and also allows the officer to check their location and make sure they are attending their ordered programs and activities. A juvenile is placed in this program by

order of the Court and under strict guidelines to help them become more accountable for their decisions and attitudes. EM also assists the parent and probation in closely supervising a youth who has demonstrated problems in school, home, and/or with the law. EM is also used as a less restrictive alternative to secure detention. Finally, using EM for youth in Del Norte County allows the Probation Department to provide information to the Court on youths' behaviors and actions that would not otherwise be available.

1. Program Name:

Noble – Positive Achievement Change Tool (PACT)

2. Evidence Upon Which It Is Based:

The PACT is grounded in research-validated methodologies and draws heavily from the Washington State Juvenile Court Assessment, which has been used since 1998. Its design incorporates evidence-based principles, particularly the assessment of both static (unchangeable) and dynamic (changeable) risk and protective factors. This dual-focus approach allows for targeted interventions that are more likely to reduce recidivism by addressing criminogenic needs. The tool has been validated through its structured use in jurisdictions like Florida, where its integration into juvenile justice systems has demonstrated practical utility in case planning, risk management, and policy evaluation. The tool is widely used by multiple counties in Northern California.

3. Description:

The Positive Achievement Change Tool (PACT) Full Assessment is a 126-item, semi-structured, multiple-choice instrument developed in 2005 by Assessments.com and the Florida Department of Juvenile Justice. Adapted from the Washington State Juvenile Court Assessment, it evaluates both risk and protective factors across 12 domains, such as Criminal History, Family, and Mental Health, to determine a juvenile's likelihood of reoffending. It considers both static and dynamic characteristics, allowing Probation staff to align youth needs with targeted interventions. The assessment is typically administered through a 45-minute interview by trained staff and is applicable in various juvenile justice settings.

The PACT is used particularly for moderate-high and high-risk youth, with the probation officer administering the assessment to help build rapport and create an individualized case plan. The tool's integration with automated case-planning features enhances efficiency and frees time for more meaningful engagement between the youth and the probation officer. Ongoing reassessments help track progress and inform decisions on services and supervision levels. On a broader scale, the PACT also functions as a management and evaluation system, providing aggregate data to guide policy and assess program effectiveness in reducing recidivism and improving outcomes for juveniles and their families.

1. Program Name:

Graffiti Abatement and Suppression

2. Evidence Upon Which It Is Based:

There have been several instances in the last year where it was identified that juveniles were involved in vandalizing property with graffiti. The Council is interested in being involved in some suppression and abatement programs, although the details of those have not yet been defined.

3. Description:

In the coming year, the Council, in collaboration with other agencies and bodies, will continue efforts to implement the program and to create a local database for tracking and identifying responsible parties.

Part III. Youthful Offender Block Grant (YOBG) – (Welfare & Institutions Code Section 1961(a).

A. Strategy for Non-707(b) Offenders

Describe your county's overall strategy for dealing with non-707(b) youthful offenders who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.

The overall strategy for handling non-707(b) youth in Del Norte County has been to use validated risk and needs assessments, evidence-based practices, and victim and community- focused approaches to provide opportunity for rehabilitation, accountability for actions, and community safety through appropriate levels of supervision while engaging the youth and their family in the least restrictive way possible. We strive to keep youth local by working with their families and local support systems, utilizing evidence-based programs (EBP) for case plan interventions to address their identified criminogenic needs. If violations are persistent and/or serious and a youth refuses to participate in community-based services, we utilize graduated sanctions that can include short-term juvenile hall commitments, which also regularly provide EBP services. If a youth continues to refuse to engage in services and the home environment is not conducive to behavior change, the last resort is to consider out-of-home placement or long-term detention.

B. Regional Agreements

Describe any regional agreements or arrangements to be supported with YOBG funds.

Del Norte County does not maintain regional agreements or arrangements involving YOBG funding. Most needed services are established and maintained agency-to-agency.

C. Funded Programs, Placements, Services, Strategies and/or System Enhancements

Using the templates below, provide details for each program, strategy, and/or system enhancement that will be funded by the Juvenile Justice Crime Prevention Act (JJCPA), identifying any program that is co-funded with Youthful Offender Block Grant (YOBG) funds.

To include multiple programs, copy and paste the template fields "1. Program Name," "2. Evidence Upon Which It Is Based," and "3. Description" as many times as necessary.

YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

This template should be copied as many times as needed to capture every program, placement, service, strategy, and system enhancement you plan to fund next year.

1. Program Name:

Paxton Patterson

2. Evidence Upon Which It Is Based:

Extensive implementation in scholastic and juvenile justice-related venues.

3. Description:

The Probation Department uses funds for staff salaries, stipends, and supplies needed to provide programming for our youth. This program teaches youth vocational building and work skills that will be valuable in helping them obtain

employment. This program has been implemented by providing a stipend to a qualified and experienced vocational education instructor to facilitate the program.

1. Program Name:

Mental Health Counseling

2. Evidence Upon Which It Is Based:

None

3. Description:

On a case-by-case basis, the Probation Department uses funds for a contract with licensed clinical providers to provide services and counseling for youth who have committed sex offenses and those youth with serious emotional disorders.

1. Program Name:

Garden Program

2. Evidence Upon Which It Is Based:

None

3. Description:

The Probation Department will continue to provide gardening as part of the Youth Opportunity Center, which will minimally include upkeep of a greenhouse and several raised beds. This will teach the youth the responsibility of caring for something other than themselves. The Probation Department uses funds to cover the cost of supplies for the program. During the coming year, the Department will look to expand this program through partnerships with local entities or individuals who can bring a greater depth of knowledge to the program.

1. Program Name:

ServeSafe Food Handlers Program

2. Evidence Upon Which It Is Based:

None

3. Description:

Participants will be youth involved in the Youth Opportunity Center, both on supervision and at-risk. Youth are put through the California ServSafe food handlers' course online to provide them with usable employment and pro- social skills, enhancing their ability to compete in the workforce and learn how to interact positively with vocational teachers and employers.