



Office of Youth and Community Restoration

Juvenile Justice Crime Prevention Act & Youthful Offender Block Grant (JJCPA-YOBG) 2026 Consolidated Annual Plan

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INSTRUCTIONS:

[Government Code Section 30061\(b\)\(4\) and Welfare & Institutions Code Section 1961\(b\)](#) call for consolidation of the annual plans required for JJCPA and YOBG.

Please submit your most up-to-date consolidated plan.

The rest of this document is a standardized template for a consolidated county plan. Please use this template or ensure your submission meets the accessibility standards by reviewing either the Microsoft Word or Adobe PDF checklists published by the U.S. Department of Health and Human Services website here [Accessibility Conformance Checklists | HHS.gov](#). Your submission will be posted to the OYCR website once it is confirmed to meet the accessibility standards.

Once the report is complete, attach the file to an email and send it to: OYCRgrants@chhs.ca.gov.

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Part I. Service Needs, Priorities & Strategy – (Government Code Section 30061(b)(4)(A))

A. Assessment of Existing Services

Include here an assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

Describe what approach will be used to facilitate collaboration amongst the organizations listed above and support the integration of services.

Napa County strives to work collaboratively to provide targeted services to at-risk youth and their families. The Napa County Probation Department (hereafter referred to as “Probation”) has defined at-risk youth as youth with risk factors that would increase the likelihood that they will engage in delinquent behavior, including school and community risk factors as well as family and individual risk factors. Probation has utilized Juvenile Justice Crime Prevention Act (JJCPA) and Youthful Offender Block Grant (YOBG) funds to make significant investments in the development of evidence-based practices. These investments have helped the county establish a well-intentioned and thoughtful continuum of services for at-risk youth and their families. These services range from prevention to intensive support services, which sometimes include out-of-home placement. Napa County utilizes the Youth Level of Service/Case Management Inventory (YLS/CMI) to assess each youth’s risks and needs. The results guide the development of comprehensive case plans, created in collaboration with youth and their families, to address high-need areas and reduce recidivism.

The primary objectives of Probation when working with youth are to:

- Provide rehabilitative services,
- Redirect delinquent behavior, and
- Protect the community.

Rehabilitative services are delivered through partnerships with several community-based organizations, other county agencies, school programs, and law enforcement agencies. The services are focused on addressing the unique needs of youth and their families. During the past two years, Probation has continued to dedicate time and attention to developing a community outreach and engagement strategy to better serve youth and their families through comprehensive services.

Additionally, the members of the Napa County Juvenile Justice Coordinating Council (JJCC) view programs and services for youth as a primary need and recognize the importance of agency collaboration and sharing of resources. Other partnerships that meet regularly to support services are the Interagency Leadership Team (ILT),

Interagency Placement Committee (IPC), the Community Corrections Partnership (CCP), and the Child Abuse Prevention Council. These efforts provide a level of system oversight that assists with integration of services to better serve youth.

Outlined below are services provided to at-risk youth in Napa County from multiple levels of government, schools, law enforcement, and community organizations to maximize resources to support youth in the Napa community.

Law Enforcement

Local law enforcement agencies have been invaluable partners to identify at-risk youth early and provide them with services and programs that help divert youth from the justice system.

The American Canyon Police Department (ACPD) through the City of American Canyon supplies a School Resource Officer (SRO) to American Canyon Middle School and High School. The ACPD also offers a Police Explorer Program for high school students aged 14 to 18. This program offers mentorship and training to youth from sworn officers, emphasizing the development of students' life skills, leadership, and decision-making abilities. The Explorers meet and train twice a month, actively supporting ACPD with community events. This ongoing participation additionally allows students to gain valuable insight into potential careers in public safety.

The Napa County Sheriff's Office (NSO) partners with the Napa County Office of Education (NCOE) to supply an SRO to the Court and Community schools. The NSO also runs the Sheriff's Activity League (SAL), providing pro-social activities for youth. The SAL Center offers a fitness center, boxing gym, and baseball skills training complex on site. A full-time Deputy Sheriff coordinates and oversees programming at SAL, along with a part-time fitness instructor.

The California Highway Patrol offers a program, Top the Cops, at Sonoma Raceway that gives licensed high school students an opportunity to compete against police officers on their ¼ mile drag strip. Top the Cops is an organized event with law enforcement and the community that is designed to promote safe driving and give young drivers a positive experience with law enforcement.

The Napa Police Department (NPD) collaborates with the Napa Valley Unified School District (NVUSD) to supply three SROs to the public middle and high schools in the City of Napa. The NPD oversees the Youth Services Bureau (YSB), which consists of a YSB Sergeant, three SROs, one YSB detective, and one Youth Diversion Officer. A dedicated Sergeant supervises the unit. The dedicated detective works with the SROs and school officials on complex investigations involving students or school related incidents. The Youth Diversion Officer facilitates a youth diversion program that provides diversion programming and services to at-risk youth, often through referrals from law enforcement, schools, and parents. This includes a truancy prevention program in partnership with the school district, probation, and the local School

Attendance Review Board. Additionally, the YSB frequently provides alcohol, tobacco, and drug education and awareness training for Napa students and youth. To provide additional prevention and intervention services to local youth, Probation is collaborating with NPD to embed a Juvenile Probation Officer in the Youth Services Bureau. This position works closely with the YSB officers to support the integration of services for youth and families and facilitate collaboration amongst county agencies.

St. Helena and Calistoga Police Departments also assign officers on a part-time basis to their middle and high schools. These SROs can find youth and families in need of support and often intervene and provide prevention services before the youth develop more habitual patterns of harmful behavior.

When school is in session there is a monthly School/Law meeting where multiple agencies come together to share information and communicate any trends or safety issues on school campuses. These meetings, which are hosted by NVUSD, are attended by NVUSD Administrative staff, Probation, and the SROs from Napa Police Department, Napa County Sheriff's Office, American Canyon Police Department, and St. Helena and Calistoga Police Departments. These meetings are used to case conference individual youth and develop plans designed how to best support youth in their school settings. These meetings are beneficial as they strengthen communication between partners and allow for coordination of care for youth who may be struggling on campus.

Napa County Probation Department

Probation uses several different mechanisms to collaborate with organizations that provide integrated services to youth and their families, including Team collaboration, Community collaboration, and Co-located services. The description of services below explains how that collaboration is integrated into Probation programs.

During the 2025 calendar year, the Juvenile Division supervised approximately 194 youth who were referred to Probation due to a criminal offense, which included 153 youth on formal probation up from 138 an 11% increase since 2024. Probation has seen an increase in crime referrals from law enforcement over the past year. The number of reports provided by department staff to the Juvenile Court has also increased from 549 in 2024 to 572 in 2025, a 4% increase. These increases in arrests and crime referrals reflect an increase in the severity or dangerousness of youth behavior. In response, Probation is implementing strategies to address youth delinquent behavior through the formation of staff workgroups to implement Probation's strategic plan. Additionally, Probation continues to focus on implementing a comprehensive plan to serve youth and families by identifying programs and interventions that prevent delinquency and support the needs of the community.

Diversion Programs: All probation-involved youth are assessed with a validated risk and needs assessment tool. Probation has a variety of ways to address the needs of youth and families, including informal supervision contracts and grants of informal probation

pursuant to Welfare and Institutions Code (WIC) 654.2, for youth who are assessed as low to moderate risk.

Three years ago, Probation implemented a diversion program for youth who were referred for lower-level traffic violations and infractions. The primary goal of this initiative was to provide an alternative to formal Court proceedings and encourage positive behavioral change among youth facing these types of violations and infractions. In 2025, with the successful implementation of the Impact Teen Driver (ITD) program, a total of 16 youth were referred to the ITD program instead of facing formal proceedings in Court. This evidence-based program is facilitated by a trained Probation Officer and offers educational content focused on the risks associated with distracted driving and driving under the influence. Three in-person ITC classes were held in 2025, and the program was also made available to youth on probation supervision who committed traffic violations. For those unable to attend in person, online classes were provided as needed, ensuring all youth had access to the program's resources and support. In 2025, the ITD program successfully diverted a total of 26 youth from ever appearing in Juvenile Court for formal proceedings. This demonstrates the effectiveness of the program in reducing court involvement for lower-level offenses. Additionally, Probation diverted 21 youth from formal wardship or supervision through grants of informal supervision under WIC 654.2 and Deferred Entry of Judgement. The option provided further alternatives to formal court actions, supporting positive outcomes for youth, and reducing the need for more intensive supervision or intervention.

Juvenile Hall: Probation operates two units within Juvenile Hall. One is the Juvenile Hall locked facility and the other is Skyline Academy, which can house up to ten youth, for a total capacity to house 49 youth. In 2025, the average daily population was 19, with a range from a low of [REDACTED] to a high of 26. These numbers include all youth in Juvenile Hall and Skyline Academy. The Juvenile Hall supplies in-house cognitive-behavioral programming facilitated by Juvenile Hall staff and probation officers. The Napa County Office of Education (NCOE) has an on-site school, Crossroads High School, that youth attend and earn necessary credits. Youth can catch up on school credits while in the Juvenile Hall and the teacher supports them in their credit recovery plans. Probation contracts with GEO Reentry Services to increase the services offered youth in Juvenile Hall and Skyline Academy. This service provider offers a variety of treatment services to youth in the Skyline Academy and works with any youth in the Juvenile Hall to assist with reentry services including support with housing, school enrollment, and other community referrals to support a youth's successful reentry into the community.

Skyline Academy: Through a strategic planning process, Probation worked diligently to open the Skyline Academy. The Skyline Academy pilot program opened in January 2024 with [REDACTED] youth and then in June 2024 the program officially opened as a camp. To date, 13 youth have been served in the program. As a result of the realignment of the Division of Juvenile Justice population back to Napa County in 2023, plus the expansion of juvenile justice services to 25 years of age, the camp program was designed to be responsive to these new custody responsibilities. This program aligns with the County's goal to keep youth local and provide intensive, high-quality programming and treatment.

The Skyline Academy has the capacity to provide programming to ten youth at any given time. Within Skyline Academy, the Merit housing unit has been redesigned for longer-term residents who are enrolled in the Skyline Academy. GEO Reentry Services staff evaluate important aspects of each young person's life and develop customized program plans for everyone in the academy. Additionally, a full-time mental health clinician offers both individual and family therapy to youth. Having a clinician dedicated to therapy for youth and their families has proven extremely valuable. This clinician brings expertise in adolescent development to the Skyline Academy treatment team, recognizes the distinct psychological, emotional, and social challenges that youth face, and adapts interventions to meet the needs of each youth and family.

This year, Probation contracted with the Summit Center to provide comprehensive psychological and educational assessments for youth participating in the Skyline Academy. These assessments, which are customized for each youth, aim to identify academic, emotional, and behavioral strengths and needs and outline a planned path to success. In 2025, Skyline Academy youth received 1,175 hours of individual therapy and other mental health services, while their families benefited from 589 hours of family therapy. Because these services are delivered locally and in collaboration with Napa County Behavioral Health, Skyline participants are able to smoothly continue therapy within their community as part of their reentry plan when appropriate. This partnership has helped eliminate barriers to mental health assessment and treatment in the community.

Evening Reporting Center: To advance Napa County's prevention initiatives, Probation, in collaboration with Aldea Children and Family Services, has established both an Evening Reporting Center (ERC), which operates during after school hours, and a Day Reporting Center (DRC), which operates during summer and winter breaks. The ERC, funded by YOBG and recognized as a flagship program within the County, is designed to serve medium- to high-risk youth ages 14 to 17 who meet specific eligibility criteria. The program aims to enhance youths' capabilities to achieve positive outcomes through highly structured, evidence-based programming and pro-social activities during afterschool hours, a period identified as high risk for delinquent behavior. Since its inception in March 2009, the ERC has delivered comprehensive services to hundreds of probation-involved youth and their families. Probation's ERC operates as a court-ordered afterschool initiative providing intensive supervision, which includes 50 hours of cognitive-behavioral group training, weekly Alcohol and Drug education sessions, guest speakers, pro-social activities, and parenting groups. In the past year, 21 youth participated in the ERC, while departmental staff facilitated programming for 37 youth during the DRC program.

ParentsCAN: Parents receive evidence-based support through the Parent Project curriculum presented by probation officers and staff from Parents CAN, a local nonprofit. Parent Project provides support services to parents with children who have special needs. Probation has increased the resources available to families through the community-based non-profit, including a parent advocate. Through this partnership,

Napa County has been able to offer parents support in Court and assist with the development of Individualized Education Plans and the delivery of parent education through the Parent Project curriculum.

School Based Programs: Youth under probation supervision are supervised on school-based caseloads by Probation Officers who serve as points of contact to local schools. Probation Officers have a strong presence at the local high schools and use their presence on campus to meet with their assigned youth to support their case plan objectives and facilitate groups with school social workers. Probation Officers provide in-person support and guidance to all youth on campus and work together with school staff, School Resource Officers (SRO), and youth to support academic success. Probation Officers also assist with behavior management and referrals for services to prevent youth from participating in delinquent behavior on school campuses. Probation Officers have a wide range of rewards and sanctions to use depending on the youth's behavior, risk level, and rehabilitative goals.

In December 2025, Probation Officers prioritized outreach efforts by engaging with students who could benefit from additional support. Probation Officers went to ten local schools including elementary, middle, and high schools providing "Cocoa with a PO." Working collaboratively with school administrators, probation officers shared 51 gallons of hot cocoa, candy canes, stickers, and smiles to build trust with students and increase awareness of services.

Probation also partners with the Napa County Office of Education (NCOE), the Court, and community schools to offer a dedicated high school classroom for wards of the Court who find it challenging to succeed in traditional high school settings. At Chamberlain High School, located on the Camille Creek campus, students benefit from the support of a probation officer, teacher, teacher's aide, and therapist. The school's mission is to provide comprehensive education, counseling, behavior management, vocational guidance, and preparation for independent living. Services available include parent involvement, ongoing community service opportunities, cognitive behavioral therapy, vocational initiatives, internships, and scholarships for graduates.

Child and Family Teams: Probation Officers also facilitate Child and Family Team (CFT) meetings where the family, parent partners, public health providers, school personnel, mental health, and informal supports (friends, neighbors, coaches, clergy, etc.), meet to support youth to address their challenges.

Evidence Based Programming: Probation administers evidence-based programs designed to address criminogenic needs among at-risk youth, including Thinking for a Change, The Change Company curriculum, Joven Noble, and National Curriculum and Training Institute's Behavior Change System. Further details regarding these initiatives are outlined below.

Education

Probation works closely with its community partners through the Interagency Leadership Team (ILT), which has provided consistent meeting time to work closely with the Napa County Office of Education (NCOE). NCOE provides interagency leadership and collaboration on behalf of youth and families and is a full partner in developing a coordinated system of care approach to deliver comprehensive services to all youth and families in Napa County.

Napa Valley Unified School District (NVUSD) and NCOE have been at the forefront of implementing programs and services designed to reduce youth involvement in the justice system. NVUSD has partnered with various agencies to address the needs of at-risk youth. NVUSD has fifteen social workers assigned to support youth and address truancy within the district. NVUSD also has a Student Attendance Review Board (SARB) that works to provide early intervention for youth who experience challenges with consistent school attendance. Additionally, NVUSD works in partnership with Probation to provide school-based juvenile probation services, offering early intervention and support for students at risk of system involvement.

All schools in the district have wellness programming supported by a school counselor and/or social worker. Additionally, four middle schools and five high schools have wellness centers coordinated by social workers, providing a comprehensive approach to health and well-being for students. As part of the Wellness Center model, NVUSD collaborates with multiple community agencies to provide targeted, tiered interventions that correspond to students' needs, ensuring a whole-child, wraparound model of support. Aldea Children and Family Services provides mental health counseling and alcohol and drug prevention services to students; Mentis offers mental health counseling at specific school sites; and On The Move VOICES provides youth engagement and case management services. Additionally, a full-time Youth Outreach Coordinator stationed at the Wellness Center, provides additional support to students.

The NCOE runs the Court and Community schools on the Camille Creek campus with similar resources as NVUSD. Camille Creek provides a school social worker, restorative justice practices, classroom therapists, community mentorships, community service, and job readiness training. NCOE partners with the Sheriff's Office and Probation to provide support and interventions to youth. The Court and Community Schools Student Assistance Program provide universal screening, assessment, and therapy for students with mental health needs. Aldea Children and Family Services provides drug and alcohol education/treatment groups to youth. Camille Creek has continued to invest in its Wellness Center to further support students' health needs. Additional services include vocational programs, pro-social activities, substance abuse services, and teacher assistants for teachers.

Mental Health

Probation works closely with its community partners through the Interagency Leadership Team (ILT) which provides consistent meeting time to work closely with Napa County Behavioral Health. As part of this collaborative, Probation and the Behavioral Health Division agree that consistent interagency leadership is essential to successful collaboration on behalf of youth and families. The programs described below explain how this collaboration is sustained to deliver evidence-based, timely, trauma informed services to youth in Napa County.

The Behavioral Health Division of the Napa County Health and Human Services Agency provides community-based mental health services to Napa County beneficiaries through the operation and oversight of the County Mental Health Plan (MHP) managed care system. Services are delivered by County staff, contracted community-based organizations, individual providers, and hospitals. Services are organized by age-related target groups for children and transitional age youth and are structured to provide care in the least restrictive environment which will meet the needs of the individual. Services include outreach, assessment, case management, mobile crisis and field response, psychiatric medication, outpatient therapy, and intensive home-based children's services.

The MHP operates a psychiatric clinic that offers psychotropic medication management, care coordination, and comprehensive psychiatric treatment to individuals of all ages. To promote best practices within the medication clinic, educational resources are provided, and medication regimens are closely monitored. Furthermore, the MHP's Children's Full-Service Partnership and Transitional Age Youth Full-Service Partnership programs deliver intensive, community-based mental health services. These programs aim to stabilize and support youth experiencing challenges in community functioning due to mental health concerns, including those at risk for frequent hospitalization. The targeted populations may face an array of issues such as potential homelessness, limited natural support systems, familial financial instability, immigration-related difficulties, intergenerational trauma, family violence, substance use disorders, unresolved grief and loss, and out-of-home placement. Both the Children's and Transitional Age Youth Full-Service Partnership initiatives have demonstrated effectiveness in providing culturally responsive wraparound services to address the mental health needs of youth.

The MHP also has County Forensic Mental Health Counselors (FMHCs) embedded in Juvenile Hall. FMHCs conduct intake assessments that include a review of collateral information and history to learn of current or past diagnoses/medications, connection with outpatient providers, safety concerns/risks and any current needs while the youth/young adult is incarcerated or in preparation for release planning. Incarcerated youth who have been identified as having severe mental health needs are regularly monitored. If an incarcerated youth requires a Welfare and Institutions Code Section 5150 or 5585 evaluation, an FMHC can place the youth or young adult on an appropriate psychiatric hold and provide clinical oversight until they are linked to

psychiatric crisis stabilization services. Under the forensic umbrella of the MHP, the Conditional Release Program, CONREP, provides competency restoration to incarcerated youth/young adults who are found Incompetent to Stand Trial. These services are provided in the Juvenile Hall or in the community depending on the individual needs of the youth and community safety. The MHP provides coordination of mental health and/or education services to help youth/young adults attain competency to be able to comprehend Court proceedings and assist counsel in their own defense.

Other mental health services are also provided by contracted providers, including Aldea Children and Family Services and Stanford Sierra Youth and Families. These providers offer therapeutic mental health services and work with youth aged 0-21 who are child welfare or probation-involved, have a history of trauma, or have moderate to severe levels of mental health impairment. Services include a thorough psychosocial assessment, case management, and treatment. Psychiatric Medication evaluation and monitoring, skills-building and behavioral coaching are offered on an as-needed basis as adjunct services. All services are provided in collaboration with other service providers, and in concert with the broader array of resources within the County Mental Health Plan, and family members as needed/appropriate.

Mentis, a non-profit in Napa County, provides affordable, mental health services to people of every age and income level. Their youth wellness program, Teens Connect, supports and empowers teens through wellness programs focused on mental health, with programming offered at Napa County middle and high schools. Mentis connects teens to resources including individual and group therapy.

Child Welfare Services

Probation and Child Welfare Services (CWS) in Napa County work in partnership to keep children and youth in their community and family-like settings through collaboration on the Interagency Placement Committee (IPC) and Interagency Leadership Team (ILT).

The CWS Division of Napa County's Health and Human Services Agency receives reports of suspected child abuse and neglect 24 hours a day. Division staff respond in the community to assess reports of child maltreatment and provide a myriad of supports to the family depending on the extent of the maltreatment and household risk factors. Families may be referred to community-based support services such as home visiting, parenting education, counseling services and local family resource centers to support children safely in their home or reunify children with their families when they have been placed in foster care. When reunification is not possible, legal permanency is pursued for children through adoption or guardianship. CWS is also responsible for recruiting the approving resource families in the County and providing adoption services to the community. CWS continues to actively seek opportunities to expand child welfare services to include early intervention and prevention services, such as support services for relatives caring for children and families at risk of abuse or neglect.

The County has used the ILT to work on shared projects and strengthen the IPC by creating a formalized structure with consistent meeting times and universal referrals used by Probation, Child Welfare, and Behavioral Health. Having multiple agencies invested in the IPC creates a foundation that supports a holistic Wraparound model. When a youth enters the Court system and may have an open case with CWS, then Probation and CWS work together to coordinate the intervention that will best meet the youth's and family's needs. This collaborative partnership is valued and benefits youth and families in Napa County.

Napa County CWS also partners with local law enforcement to complete Drug Endangered Children investigations when children are living in unhealthy households where drugs are present. When a child is exposed to an environment where drugs are present, they are at higher risk to experience physical, sexual, or emotional abuse, harm, or neglect. Law enforcement collaborates with CWS during criminal drug investigations to evaluate the dangers to children living in those environments. Child injuries and deaths are preventable when officers and CWS act quickly to share information when they enter homes where drugs are used, sold, or manufactured, and plan for the safety of children living in these homes.

Drug and Alcohol Services

The Alcohol and Drug Division of Napa County's Health and Human Services Agency contracts with Aldea Children and Family Services for the treatment of youth with substance use disorders (SUD), as well as school-based substance use prevention services. Aldea Children and Family Services provides three levels of treatment for substance use disorders, according to the American Society of Addiction Medicine:

1. Level 1.0 Outpatient: Youth receive up to five hours per week of group counseling, individual counseling, and case management to support recovery from SUD.
2. Level 2.1 Intensive Outpatient: Youth receive 6-19 hours per week of group counseling, individual counseling, and case management to support recovery from SUD.
3. Recovery Services: These services typically function to support youth in stepping down from a higher level of care, such as outpatient or residential treatment. Most youth who engage in Recovery Services have successfully completed Aldea Children and Family Services' outpatient program and are choosing to stay connected with the program to help promote long-term recovery or as a preventive measure to avoid relapse.

In addition to substance use treatment, Aldea Children and Family Services provides school-based prevention services in 13 schools throughout Napa County. These services are designed to identify and support youth who may be at risk for developing a substance use disorder, based on current behaviors and other identified risk factors. Aldea Children and Family Services Prevention Specialists provide education on the risks associated with substance use, as well as skill development to support youth in

developing alternative behaviors that promote a healthy lifestyle. Education is provided in small group settings on school campuses. In addition to meeting directly with youth, Aldea Children and Family Services host parent presentations throughout the school year to educate parents about youth substance use and inform them about available prevention and treatment services.

Latino Advisory Committee

Napa County's ongoing collaboration among organizations that serve youth and families is invaluable. Because collaboration with community partners is one of Probation's Core Values, Probation has developed a Latino Advisory Committee that provides guidance on ways to improve the quality of life for the residents of Napa County and those served by Probation by building trust through culturally responsive engagement and partnering with the community. The goal of the Committee is to emphasize culturally relevant services, awareness, fairness, education, and support, which align well with the mission statement's intent to provide the Latino community with culturally responsive engagement and partnerships with probation services.

Probation is working with a consultant, Shared Vision Consultants, to support the development of a county-wide inclusive, integrated system of care for the County's probation youth. The Latino Advisory Committee is positioned to achieve the following goals:

- Advise and recommend culturally tailored probation programs that account for the specific needs of Latino individuals. This goal directly addresses the need for relevance and effectiveness in probation services, recognizing the unique cultural aspects that can influence behavior and rehabilitation.
- Promote awareness and understanding about the unique challenges faced by the Latino community within the criminal justice system. Awareness and education are crucial for breaking down barriers and ensuring that both probation officers and the wider community understand and address the specific issues that Latino individuals face.
- Advocate for equitable policies and practices in probation that address systemic biases. This goal seeks to create a more just and fair probation system by identifying and mitigating institutional biases that may disproportionately affect Latino individuals.
- Advise and recommend training sessions for probation staff on cultural competence and implicit bias. Providing probation staff with the necessary training equips them with the skills and knowledge to interact more effectively and empathetically with Latino individuals, thus improving probation outcomes.
- Foster and cultivate community partnerships to provide mentorship, educational opportunities, and support services for those on probation. Building strong community networks can offer additional layers of support, making it easier for individuals on probation to succeed and reintegrate into society. Partnerships can provide resources that probation services alone might not be able to offer.

In October 2024, Probation conducted the first in a series of listening sessions with parents from the community. The Parent Listening Sessions are the inaugural event sponsored by the Latino Advisory Committee, designed to identify needs and opportunities to improve services for Latino families in Napa County. In response to the information received from the listening series, Probation has worked to develop an orientation video in English and Spanish to provide information for youth and families involved in the juvenile justice system. Parents and youth often have many questions regarding the juvenile justice system, and it can sometimes be confusing and complex. The goal is to inform families in a thoughtful way about what they can expect as they begin working with Probation and the Court and where they can go to ask questions and receive resources.

Other Youth Services

Napa County is incredibly fortunate to have a wide variety of private nonprofit agencies that provide youth services including counseling, alcohol and drug treatment services, independent living services, and recreational programming. These agencies have become strong partners with local government to assist in bolstering the preventative and rehabilitative services for at-risk youth and their families. Examples of youth and family services include:

- The Boys and Girls Club of Napa, American Canyon, and St. Helena provide a positive and safe environment for youth to engage in recreation, employment skills, leadership, and tutoring. The Boys and Girls Club have a Clubhouse in Napa and American Canyon and coordinate services at multiple school sites in St. Helena and other local schools throughout Napa County.
- The Child or Parent Emergency (COPE) Family Center helps families under stress or who are in crisis to prevent child maltreatment. COPE's Family Resource Center offers drop-in/emergency aid, mental health first aid, navigation of a variety of resources and referrals, and education for parents of children 0-18 years of age.
- Aldea Children and Family Services provide behavioral health services to children, adolescents, adults, and families. Aldea Children and Family Services also runs the ADAPT program, a special day school program for adolescents with emotional issues. Additionally, Aldea Children and Family Services runs the Substance Use Disorder Services, drug and alcohol outpatient treatment, and partners with Probation to run the Evening Reporting Center for probation youth.
- Alternatives for Better Living offers anger management, parenting classes, substance abuse treatment, drug testing, and counseling in Napa. This organization provides services and training for employers, employees, and family members affected by substance abuse or anger.
- VOICES: Napa works with underserved youth ages 16-24 and uses holistic services during the transition from foster care and probation. This organization provides independent living skills services, job readiness, job placement services, General Education Degree (GED) services, and LGBTQ support.

- The If Given a Chance Foundation is a scholarship fund that annually awards stipend to high school graduates for educational or vocational goals. Recipients must have overcome major obstacles to graduate from high school.
- ParentsCAN is a professional, parent-led organization that helps families of children with special needs. This organization connects parents and caregivers to trained advocates who understand their challenges and compassionately guide them to services that strengthen and support the entire family.
- Napa Emergency Women's Services (NEWS) provides services for survivors of domestic and sexual abuse. NEWS promotes safe communities and social change through prevention, intervention, education, and advocacy throughout Napa County. This organization also contracts with the county to provide victim witness services to victims of sexual offenses.

B. Identifying and Prioritizing Focus Areas

Identify and prioritize the neighborhoods, schools, and other areas of the county that face the most significant public safety risk from juvenile crime.

Napa County is in the San Francisco Bay Area between San Francisco and Sacramento. The County is over 789 square miles in size. According to January 2025 estimates from the California Department of Finance (DOF), Napa County's population totals 136,000, reflecting a modest increase of 0.5% over the previous year's figures. Of this population, approximately 37.2% identify as Hispanic. DOF projections indicate that roughly 18.5% of residents are under the age of 18.

The county seat is the City of Napa, the largest populated city in the county, estimated to be just over 77,700 in January 2025, a 0.3% increase from the 2024 estimate. Following the City of Napa in population size are the cities of: American Canyon, St. Helena, Calistoga, and the town of Yountville. As of January 2025, DOF estimated that 22,845 residents live in the unincorporated area of Napa County. The vast size of the County makes access to treatment services difficult in areas outside of the City of Napa. There are multiple small communities found throughout the unincorporated portions of the county where many services are limited or unavailable due to significant transportation times.

As a result, Probation and its various stakeholders have identified neighborhoods and schools that are at higher risk and have worked to fund, plan, and deliver services in those areas when possible. Because youth reside throughout the county, sometimes in rural areas, family and school stability can be difficult to maintain. In 2025 Probation launched a mobile services vehicle with a goal of targeting geographic areas with high need and bringing probation services to the community. The mobile unit delivers comprehensive services including mental health, alcohol and drug, homeless and housing, and eligibility staff to all areas of the County. Also, to meet and deliver services to youth where they are, school-based probation supervision has decreased the amount of time families who live in rural areas must miss work or school to drive to Probation.

The goal of mobile services and school-based supervision is to bring added supportive services to youth, adults, and families where they are.

Napa County has taken the approach that individual communities within the County face similar general risks posed by juvenile crime. For example, gang involvement and related crimes have affected most communities in Napa County and surrounding counties. The broad, generalized community risk assessment found that truancy, substance abuse, and mental health needs among youth were common issues needing attention.

Additionally, the Court and Community Schools have been identified as having a significant population of at-risk youth and youth on probation. There are several reasons for this, including youth expelled from comprehensive schools, delinquent behavior, truancy, and drug and alcohol use. For these reasons, Probation collaborates with the NCOE to provide a myriad of on-campus services. Probation supplies one full-time Probation Officer who assists in supervision on campus and provides case management services to youth who attend the school and are on probation. Probation also contracts with a local non-profit to supply a full-time therapist on campus who is assigned to provide mental health services to probation youth on campus. This collaboration is crucial and allows the school and Probation to work together to meet the academic and behavioral needs of each youth while they are at school. Probation also provides cognitive behavioral groups on campus to address the needs of the students, including life skills, substance abuse education, anger management, and criminal thinking, among other topics.

In 2024, Probation made a meaningful change in how cases are supervised. Probation went from risk-based caseloads to school-based caseloads. After experiencing increased gang tensions on some of the local school campuses, the Napa Valley Unified School District partnered with Probation to have an increased presence on middle and high school campuses. The goal of probation officers at school sites is to allow all students to feel safe and focus on their academics at school. They are working together to provide gang education, prevention, and culturally appropriate groups for students. Each campus has an assigned probation officer as a single point of contact who works together with school staff to support youth case plan goals and academic success.

C. Juvenile Justice Action Strategy

Describe your county's juvenile justice action strategy. Include an explanation of your county's continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

Napa County has a coordinated approach to addressing crime and juvenile delinquency and a shared vision of using evidence-based practices to address at-risk youth. The strategy for Napa County is to:

- Assess the risks,
- Identify the needs of youth,
- Identify supports needed, and
- Apply a multiagency response to deliver the supports needed for youth and families.

Probation uses the Youth Level of Service/Case Management Inventory (YLS/CMI) to assess the risks and needs of youth. Evidence-based programming related to criminogenic needs found in the assessment is used to target interventions and directly address issues related to recidivism. Case planning efforts focus on youth and family strengths, addressing identified needs, and encourage connections with pro-social activities in the community. Crucial to aiding youth and reducing recidivism is to strengthen families, prevent the generational cycle of delinquent/criminal behavior, and address childhood trauma. Probation works closely with local non-profits, law enforcement, Child Welfare, and Behavioral Health in the county to refer youth and families to appropriate services identified in their case plans. Probation utilizes weekly multi-disciplinary meetings, Child and Family Teams (CFTs), and the Interagency Leadership Team (ILT) and the Interagency Placement Committee (IPC) to incorporate multi-agency responses to the needs of families.

Once a crime referral is received by Probation or a juvenile is arrested by law enforcement for a criminal offense, the Juvenile Intake Officer completes a detailed interview process with the youth and their family. With the information gathered in those interviews, the Probation Officer completes the YLS/CMI to determine the youth's risk to reoffend, as well as any immediate risks or needs to be addressed. Depending on the outcome of the assessment and interview with the family, the Probation Officer decides whether to file a petition with the Court or offer diversion services within the community without formal Court proceedings.

Probation receives all criminal referrals not diverted at the police level and there are several options to address the delinquent behavior. In Napa County, youth can be diverted to Informal Probation, Traffic Court, or Juvenile Court where there are Court-ordered diversion programs depending on the severity of the offense and risk level. For

many years, Probation has had a successful Peer Court Program. In 2025, the longtime Peer Court Coordinator retired. It is a goal in the upcoming year to fill that position with a full-time Social Worker and offer Peer Court again as an opportunity for youth who are referred to Probation for lower-level offenses to be diverted from appearing in formal Court. In 2025 Probation diverted 26 youth from formal court proceedings by offering the diversion options stated above.

Napa County is committed to prevention services by supplying parents and care providers parenting education and resources which can be accessed through family centers and government agencies. Youth are provided preventative services in schools through drug and alcohol education and prevention, and use of restorative justice and best practices to help youth build conflict management skills. Probation has also worked with the school district to provide gang education to parents and youth who attend local schools in hopes of deterring gang behaviors that lead to delinquency.

School Attendance Review Teams review school attendance and meet with youth and families to address truancy and any other underlying issues. Social workers throughout the district intervene early in truancy cases because truancy is often an indicator of other issues that may need to be explored with the family. Youths may be referred to counseling, specialty mental health services, or alcohol and drug counseling if needed. Youth who continue to exhibit ongoing issues with truancy are referred to the School Attendance Review Board where they are placed on a formal contract and may be placed in Truancy Court and referred to the Youth Services Bureau (YSB) for classes. As behaviors become significant enough for law enforcement intervention, schools, parents, and law enforcement can refer youth to the YSB where the program's social worker engages with the family to address issues leading to delinquent behavior. Additional referrals to community resources may occur.

Youth who are declared wards of the Court can be placed on specialized supervision caseloads depending on their needs. Using the YLS/CMI assessment and in collaboration with the youth and family, a written case plan is completed. The case plan identifies areas of strengths and needs for the youth and family and then sets objectives and services to guide the youth's time on probation. Probation Officers assist families to coordinate with schools, mental health services, drug and alcohol treatment providers, community-based organizations, law enforcement, child welfare services, and families to ensure the youth receives appropriate services. Youth are also referred to cognitive-behavioral groups specific to their criminogenic needs, which are facilitated by probation staff. When a youth on probation violates their Court orders, Probation Officers utilize a continuum of responses for delinquent behavior based on the severity of behavior and risk level of the youth. Responses range from verbal admonishments, referral for services, to arrest and possible out-of-home placement in a camp or residential treatment setting. Some significant crimes that fall under Welfare and Institutions Code 707(b) may be referred to Adult Court; however, it is a goal to keep youth in their home whenever possible and offer local programs to keep youth close to their families and natural supports when out of home placement is necessary.

In 2024, Probation opened the Skyline Academy in the Juvenile Hall. The Skyline Academy is a camp program that offers services to the highest risk youth, many of whom committed 707(b) offenses. The camp program offers treatment services based on each youth's individual needs. A partnership with GEO Reentry Services offers a plethora of evidence-based services and a full-time mental health clinician who provides individual and family therapy and robust reentry services. Through assessments, criminogenic needs are addressed by incorporating evidence-based programming both in and out of custody, which supports a continuum of care approach. Understanding the youth served, based on data and outcomes collected, allows reassessment of services and ensures necessary services are provided to meet the needs of youth and families.

D. Comprehensive Plan Revisions

Describe how your Plan has been updated for this year:

As detailed in Section 1.A of this plan, the juvenile justice action strategy offers a full-service behavior change model, makes every effort to supply diversion services for appropriate youth, and reserves formal action for higher-risk youth. Considerable effort has been made to expand the use of both community and Probation-delivered diversion services offered.

The Investigations Unit has a full-time Intake Officer who reviews all new law enforcement referrals received by Probation. The Intake Officer assesses each case individually to determine whether a variety of diversion options offered are most appropriate for the youth or if the case is referred to the District Attorney's Office. Napa County views programs and services for youth as a primary need and recognizes the importance of agency collaboration and sharing of resources.

During calendar year 2025, Probation delivered hundreds of hours of evidence-based programming to the youth of Napa County. Target populations for this evidence-based programming included wards of the Napa Superior Court, youth housed in the Napa County Juvenile Hall, both Probation- and Court-diverted youth, and youth who attend local schools. Probation also delivered preventative programming services to all concerned families who contacted Probation because of problematic behaviors they were observing in their children.

In the upcoming year, Napa will continue to focus on enhancing Probation's prevention, intervention, and transition services in collaboration with public sector and community-based service providers to meet the needs of the youth who are referred to Probation by law enforcement. As such, Probation will hire a full-time social worker, assisting probation officers, to provide services to youth who will be diverted from formal court proceedings and to youth who are re-entering the community from out of home placements.

Probation is also collaborating with the Napa Police Department to embed a full-time probation officer and an analyst in their department to work closely with their Youth

Services Bureau (YSB). The goal of this multi-agency team will be to provide prevention and diversion services to youth and families who come to the attention of law enforcement. Probation officers bring additional expertise in risk assessment and youth behavior to a program with the goal of redirecting young people and preventing future juvenile justice involvement. When partnered with police officers and social workers, probation officers can help identify young people showing early warning signs of truancy, family instability, gang behavior, and committing minor offenses before those behaviors escalate into more serious crimes. Police often encounter youth at moments of crisis or conflict. Working together creates an approach that emphasizes accountability, support, and early intervention, leading to better outcomes for youth and safer communities overall.

Additionally, Probation identified gang intervention and prevention as being the primary gap in services for juveniles. Probation provided gang education for teachers, counselors, and school administration to improve gang identification and prevention efforts. There is a probation officer assigned to a juvenile gang caseload to identify the specific needs of these youth and offer them and their families support identified in their case plan. The probation officer provides support for education, job readiness, supervision, and parenting groups, because youth with stable, supportive families are less likely to seek belonging in a gang. The gang officer works closely with local law enforcement to provide intensive supervision to gang affiliated youth as typically the gang affiliated youth are the ones who commit the most serious and violent crimes. Last school year, with hopes of preventing future gang affiliated youth, work was conducted closely with the schools and Napa Police Department to present a series of three gang education presentations for parents with youth who attend local schools. This upcoming year Probation hopes to work together with community partners and law enforcement to broaden Probation's scope around gang prevention, including presentations at local Elementary and Middle Schools. Probation will continue training Probation Officers so they can lead support groups on school campuses for youth who need extra support and may show signs of glamorizing gang life or come from families with gang involvement. Their aim is to maintain a supportive presence at schools, participate in Wellness Fairs, Open Houses, and other events, and offer gang education, prevention programs, and culturally relevant group activities for both students and parents.

To address the highest level of intervention for youth entering the juvenile justice system due to serious and violent offenses, Probation has introduced its camp initiative, Skyline Academy, located within Juvenile Hall. This program is specifically designed for youth at greatest risk, including those with gang affiliations, who are currently in custody. The primary objective is to deliver evidence-based services in a secure environment within the community, enabling youth to maintain connections with their families and avoid placement in a Secure Youth Treatment Facility (SYTF). As part of a holistic strategy, Probation will continue to develop least restrictive programming aimed at preparing youth for further education or vocational opportunities upon their reintegration into the community. Napa remains committed to strengthening services and programs that address the needs of gang-affiliated youth, as well as focusing on prevention both within the community and in custody.

Part II. Juvenile Justice Crime Prevention Act (JJCPA) – (Government Code Section 30061(b)(4))

A. Information Sharing and Data

Describe your information systems and their ability to facilitate the sharing of data across agencies within your county. Describe the data obtained through these systems and how those data are used to measure the success of juvenile justice programs and strategies.

Probation uses Criminal Justice Network (CJNET) which is a locally developed case management system. The system was first implemented in the adult division and subsequently implemented in the Juvenile Hall and juvenile probation. The juvenile probation module went live on April 1, 2025. This module integrates with all juvenile justice county agencies as well as the Napa County Superior Court. This system allows for real-time data sharing among partner agencies and the ability to extract and analyze data from other partner systems.

Information that can be retrieved from CJNET includes individual level data on criminal history, assessments and risk level, programs and services provided, case planning, patterns of substance abuse, and transition plans. The system allows for a macro-level analysis on filing trends, cases diverted out of the system, youth success rates, and target areas requiring more services in geographic locations and schools, as well as overall demographic information about the juvenile justice population in Napa County. The data is used to look at levels of youth engagement in services and programming.

B. Juvenile Justice Coordinating Councils:

Does your county have a fully constituted Juvenile Justice Coordinating Council (JJCC) as prescribed by Welfare & Institutions Code Section 749.22?

☒ Yes ☐ No

If no, please explain what vacancies exist on your JJCC, when those vacancies began, and your plan for filling them:

Napa County has a fully established JJCC. The county's JJCC currently has two vacancies, first is a seat designated for the community at large. This seat became vacant in December 2025. The Chief Probation Officer has conducted community

outreach to solicit applications for this position, including posting a media release on the County's website. Once applications are received the position will be filled.

The other vacant seat is the County Administrator of Alcohol and Drug Programs, representing Mental Health, which became vacant in February 2026. This is an appointed seat and will be filled when the County hires someone for the position.

C. Funded Programs, Strategies and/or System Enhancements

Using the templates below, provide details for each program, strategy, and/or system enhancement that will be funded by the Juvenile Justice Crime Prevention Act (JJCPA), identifying any program that is co-funded with Youthful Offender Block Grant (YOBG) funds.

To include multiple programs, copy and paste the template fields "1. Program Name," "2. Evidence Upon Which It Is Based," and "3. Description" as many times as necessary.

JJCPA Funded Program, Strategy and/or System Enhancement

This template should be copied as many times as needed to capture every program, strategy, and system enhancement you plan to fund next year.

1. **Program Name:** Outpatient Substance Abuse Treatment Program (OSAT)

2. **Evidence Upon Which It Is Based:**

The Outpatient Substance Abuse Treatment Program (OSAT) is supported by research demonstrating that substance use treatment can reduce both substance use and delinquent behavior among justice-involved youth. The Office of Juvenile Justice and Delinquency Prevention Pathways to Desistance Study examined substance use treatment outcomes for serious adolescent offenders and found that participation in treatment was associated with significant reductions in substance use and criminal behavior. Youth who participated in treatment for three months or longer demonstrated sustained reductions in marijuana and alcohol use six and twelve months following treatment, and programs incorporating family involvement were associated with significant reductions in criminal offending.¹ Additional research examining adolescent outpatient substance use treatment found that youth participating in outpatient treatment models, including family therapy and group counseling, demonstrated meaningful

¹ Chassin, L., Knight, G., Vargas-Chanes, D., Losoya, S. H., & Naranjo, D. (2009). *Substance use treatment outcomes in a sample of male serious juvenile offenders*. Journal of Substance Abuse Treatment, 36(2), 183–194.

reductions in substance use, with outpatient family therapy showing the strongest comparative effectiveness among treatment approaches.²

Consistent with the requirements of AB 169, OSAT provides an evidence-informed intervention designed to address substance use as a contributing factor to juvenile justice involvement. The program supports prevention and intervention efforts by providing community-based treatment services while allowing youth to remain connected to family, school, and other pro-social supports. Services are delivered collaboratively across probation, behavioral health providers, and community treatment partners to ensure integrated service delivery. The county utilizes existing information-sharing and case management systems to coordinate services and monitor program participation and outcomes.

3. Description:

The youth served in the OSAT Program are those whose delinquency was related to their abuse of drugs and/or alcohol and have been assessed by a probation officer trained in the use of the Youth Level of Service/Case Management Inventory (YLS/CMI) tool. As previously described, the YLS/CMI is an evidence based, validated risk assessment tool that identifies criminogenic needs and guides a treatment and response plan.

The Napa County OSAT provides outpatient substance use treatment to probation youth through a partnership between Probation and Aldea Children and Family Services. Services are designed to support youth in reducing or eliminating substance use and addressing behaviors associated with it. Youth participants receive random drug screening and curfew checks; clean and sober recreational activities; rewards for progress; and immediate sanctions for non-compliance. Once referred for treatment, staff from Aldea Children and Family Services Family Services completes an assessment to determine level of treatment and provide treatment utilizing the evidence-based Matrix Model. Some of these youth are also enrolled in the Napa County Probation Evening Reporting Center (ERC) and/or the Day Reporting Center (DRC) during the summer months.

While in Juvenile Hall, all youth participate in Drug and Alcohol Education conducted by an Aldea Children and Family Services counselor. Additionally, all youth in custody receive a screening to identify those in need of a referral to the substance abuse program at Aldea Children and Family Services. If necessary, youth are administered the American Association of Addiction Medicine, which is a substance abuse early intervention and pre-assessment tool.

² Tanner-Smith, E. E., Wilson, S. J., & Lipsey, M. W. (2013). *The comparative effectiveness of outpatient treatment for adolescent substance abuse: A meta-analysis*. Journal of Substance Abuse Treatment, 44(2), 145–158.

1. Program Name: Juvenile Probation Services Program (JPSP)

2. Evidence Upon Which It Is Based:

Probation implements Interactive Journaling programs developed by The Change Companies, including the *Courage to Change* Program and the *Forward Thinking Journaling* Program. The curriculum used by Probation for many group interventions, including the ERC and DRC, is also provided by the National Curriculum and Training Institute. Trained facilitators also partner with school social workers to facilitate El Joven Noble (The Noble Young Man) groups in local schools and at Skyline Academy.

These programs incorporate evidence-based or evidence-informed practices, including elements of cognitive behavioral therapy and motivational interviewing, to provide interventions addressing common areas of criminogenic need among justice-involved youth. The curricula provide standardized material and delivery techniques grounded in research and data, utilizing expressive writing exercises, guided discussions, and skill-building activities designed to enhance motivation, strengthen decision-making, and support positive behavioral change. Collectively, these interventions provide structured opportunities for youth to develop pro-social skills and reduce behaviors associated with delinquency.

3. Description:

Probation partnered with the Napa Valley Unified School District, the National Compadres Network, and the Napa Valley Education Foundation to train 30 school social workers, counselors, and probation officers on the Joven Noble curriculum. Through the Strategic Planning and Outreach efforts, there was a recognized gap in services specific to Latino youth. Probation started meeting regularly with Napa Valley Unified School District officials and strategizing how our work together could support youth academic success and deter gang violence and tensions on school campuses. The partnership evolved quickly.

In August 2024, Probation began supervising youth on juvenile probation based on the school they attend rather than risk score. With this change in practice, a probation officer is a single point of contact for all public middle and high schools. Many conversations focused on the need for gang prevention and intervention in schools. Probation began to work closely with the district to provide gang education to school staff and parents who have students who attend district schools.

Among other initiatives that were identified, the Joven Noble curriculum was a partnership that could occur with school social workers and probation officers to facilitate groups on school campuses. Joven Noble is a ten-to-twelve-week curriculum intended to give youth the tools they need to navigate their teen years pro-socially. While guiding youth through many issues teens face including self-esteem, struggles at school, managing emotions, and gang prevention, the group's goal is to guide and support the Latino youth while recognizing and celebrating their history and culture. In

2025 probation officers and school social workers facilitated five groups on local school campuses including one elementary school and in the Napa County Juvenile Hall. The groups served approximately 30 youth, [REDACTED] of whom were on probation supervision. One of the Probation Officers funded by the JPSP is a trained facilitator and will be implementing this curriculum in local schools with school staff and other trained probation officers.

This program also helps fund probation officers assigned to support and engage youth and their families in Child and Family Team (CFT) meetings. Initially, the state introduced the requirement for CFTs to provide comprehensive services to youth who are placed outside their home. As Probation developed those guidelines and began facilitating CFTs they showed how valuable a team-based approach is to effectively supervise a case. In 2025 Probation completed 103 CFTs. Because of their effectiveness, all youth receiving probation services can take part in CFTs and all youth who are at imminent risk are identified and offered a CFT. The CFTs respond to the family's needs and strengths, and a team of professionals meet to develop case plans and provide services as a team. They have also been shown to be extremely beneficial for youth who are placed in a Short Term Residential Therapeutic Program or foster care. The teaming that happens in a CFT keeps parents and programs connected with the youth and their treatment goals.

1. Program Name: Forensic Mental Health Clinician (0.5 FTE)

2. Evidence Upon Which It Is Based

The Forensic Mental Health Clinician (0.5 FTE) position is supported by research demonstrating that identifying and addressing mental health needs among justice-involved youth can improve behavioral health outcomes and reduce recidivism. Findings from the Illinois Mental Health Juvenile Justice Initiative show that youth with mental health disorders can be identified while in detention and linked to community-based mental health services, resulting in improved mental health outcomes and reduced likelihood of rearrest.³

Additional research indicates that youth with substance use disorders, with or without co-occurring mental health conditions, are at greater risk of more serious reoffending compared to youth without such disorders.⁴ Early identification, assessment, and referral to appropriate behavioral health services are therefore critical strategies for addressing underlying needs associated with delinquent behavior.

Consistent with these findings, the clinician position supports mental health screening, consultation, and linkage to appropriate community-based behavioral health services. Coordination with probation and behavioral health partners supports integrated service

³ Lyons, J. S., Griffin, G., Quintenz, S., Jenuwine, M., & Shasha, M. (2013). *Clinical and forensic outcomes from the Illinois Mental Health Juvenile Justice Initiative*.

⁴ Hoeve, M., McReynolds, L. S., Wasserman, G. A., & McMillan, C. (2013). *The influence of mental health disorders on severity of reoffending in juveniles*. *Criminal Justice and Behavior*, 40(3), 289–301.

delivery and allows the County to monitor youth outcomes through existing juvenile justice and behavioral health data systems.

3. Description:

JJCPA funds a half-time mental health therapist to provide mental health counseling and support services to the youth in the Juvenile Hall. Napa County Juvenile Hall works together with Napa County Behavioral Health to supply 2.0 FTE forensic mental health therapists, who provide seven days a week mental health services to youth in the Juvenile Hall. Having staff available to assist youth with their mental health needs allows Probation to be responsive to issues that may prevent them from fully engaging in the programming that targets their criminogenic needs. The mental health positions in the Juvenile Hall, which are partially funded by the JJCPA, support youth who need mental health services while they are in custody and support the transition of services when the youth return to the community.

1. Program Name: ParentsCAN (Non-Profit Agency)

2. Evidence Upon Which It Is Based:

ParentsCAN provides family-focused interventions that support parents and caregivers of justice-involved youth. Research demonstrates that parental engagement and structured parenting programs can improve youth behavioral outcomes and reduce risk factors associated with delinquency. National research on family involvement in juvenile justice programs identified the [Parent Project](#) as one of the largest court-mandated juvenile diversion programs in the United States, with a structured curriculum and standardized training model designed to support parents of youth involved in the juvenile justice system.⁵

ParentsCAN also incorporates elements of the [Triple P – Positive Parenting Program](#), an evidence-based, multi-tiered system of parenting education and support recognized by the California Evidence-Based Clearinghouse for Child Welfare as a well-supported program. Triple P provides parents and caregivers with strategies to promote children's social competence, self-regulation, and positive behavioral development. As both a prevention and early intervention model, Triple P helps parents respond effectively to behavioral challenges and supports families experiencing moderate to severe behavioral difficulties.

Consistent with these evidence-based approaches, ParentsCAN works collaboratively with probation, schools, and community partners to strengthen family engagement and support youth success. Parenting education and family engagement services help address underlying family dynamics that contribute to youth behavior challenges. Program participation and outcomes are monitored through existing juvenile justice and

⁵ American Bar Association. (2001). *Parental Involvement Practices of Juvenile Courts: Report to the Office of Juvenile Justice and Delinquency Prevention*.

partner agency data systems to support coordinated service delivery and evaluation of program effectiveness.

3. Description:

ParentsCAN is a non-profit agency that provides resources and support to families in Napa County that have children with disabilities or other barriers to well-being. They are advocates for parents and children and JJCPA funds a contract that supports ParentsCAN staff to work together with trained probation officers to offer the Parent Project to parents of youth served. The Parent Project is a parent training program designed for parents of youth who have challenging behaviors, including those often referred to with the labels of oppositional defiant, or conduct disorder. This class is also for parents of youth who are at risk of, or exhibiting, destructive adolescent behaviors such as poor school attendance and performance, alcohol and other drug use/experimentation, gangs and runaways, suicide, and violent behaviors. Probation facilitated four separate parenting programs in 2025 using the Parent Project curriculum. Each program ran for eight weeks and was facilitated in both Spanish and English.

Probation also contracts with ParentsCAN to have a Probation Parent Advocate provide multiple services to probation families. The parent advocate provides culturally and linguistically responsive support to parents of youth on probation by attending probation meetings, connecting parents to community support services, including educational, mental health, and other social services that support parents. The parent advocate will also appear in Court with parents/guardians who could use additional support while navigating the Court process. The parent advocate also supplies Triple P Primary Care groups for parents to offer education on the power of positive parenting, raising resilient children, decreasing parental stress, and decreasing youth's difficult behaviors. The partnership has established positive collaborative relationships with probation officers and service providers.

1. **Program Name:** Juvenile Probation Officer Multi-Agency Liaison

2. **Evidence Upon Which It Is Based:**

Inter-organizational partnerships are widely viewed as a vehicle for planning and implementing complex, comprehensive community interventions. Scholars from Western Europe, the United States and Australia have noted greater government investment in partnership and coalitions since the 1990's. While there is no single definition of a partnership, it essentially means a cooperative relationship between two or more organizations. Researchers have also observed that inter-agency and multi-agency partnerships have increased, often because local governments are working to improve community services in response to dissatisfaction with traditional bureaucratic

service models. These efforts focus on the ability to provide community-based prevention services that focus on problem solving and serving the community.⁶

Additionally, a Meta-analysis of juvenile diversion programs found that diversion is more effective in reducing recidivism than conventional judicial interventions.⁷ This supports the need to build interagency collaborations that also connect with the community to better serve the youth.

3. Description:

Probation is collaborating with the Napa Police Department to embed a full-time probation officer and an analyst in their department to work closely with their Youth Services Bureau (YSB). The goal of this multi-agency team will be to provide prevention and diversion services to youth and families who are referred by law enforcement, schools, and community members. The analyst will collect data and information so the team can better identify trends and patterns of the youth and families that come to the attention of this team. That data will inform us what resources and programs are working and what may be needed in the future to prevent an escalation in delinquent behavior and support the well-being of families. Working together creates an approach that emphasizes accountability, support, and early intervention, leading to better outcomes for youth and safer communities overall.

⁶ Rosenbaum, D. P. (2002). Evaluating multi-agency anti-crime partnerships: Theory, design, and measurement issues. *Crime prevention studies*, 14, 171-225.

⁷ Wilson, H. A., & Hoge, R. D. (2013). The effect of youth diversion programs on recidivism: A meta-analytic review. *Criminal Justice and Behavior*, 40(5).

Part III. Youthful Offender Block Grant (YOBG) – (Welfare & Institutions Code Section 1961(a).

A. Strategy for Non-707(b) Offenders

Describe your county's overall strategy for dealing with non-707(b) youthful offenders who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.

Probation employs various strategies to address non 707(b) offenders. Probation continues to use all the programming and services funded through the Youthful Offender Block Grant (YOBG) in coordination with the services provided through JJCPA to provide supervision and rehabilitative services to non-realigned youth. The non-707b strategies for Napa County include:

- Addressing the identified needs of youth and families through assessment, and
- Evidence-based programming, including cognitive-behavioral training and job training, to address delinquency and reduce recidivism rates for youth in the juvenile justice system.

Napa County has effectively managed youth involved in non-violent or non-serious offenses for many years. When the Division of Juvenile Justice existed, Napa County did not utilize it often. To date Napa County has not sent any youth to a Secure Youth Treatment Facility. The primary goal is to keep youth local and close to their natural support systems whenever possible. Another strategy Probation is implementing to address this target population is the development of a camp program. As mentioned in Section 1a above, Probation has leveraged other funding sources to develop the Skyline Academy, a program designed to provide intensive services for high-risk youth. In the next year, most youth who would have traditionally been ordered to placements outside of Napa County will instead receive services locally.

Probation is committed to implementing and adhering to the following treatment components:

1. Promote safe, fair, and healthy environments for youth, staff, and families,
2. Prepare, equip, empower, and support staff to provide effective treatment services,
3. Increase positive youth and family experiences and outcomes, and
4. Enhance community safety.

B. Regional Agreements

Describe any regional agreements or arrangements to be supported with YOBG funds.

N/A

C. Funded Programs, Placements, Services, Strategies and/or System Enhancements

Using the templates below, provide details for each program, strategy, and/or system enhancement that will be funded by the Youthful Offender Block Grant (YOBG). Explain how they complement or coordinate with the programs, strategies, and system enhancements to be funded through the Juvenile Justice Crime Prevention Act (JJCPA) program.

To include multiple programs, copy and paste the template fields "1. Program Name," "2. Nature of Coordination with JJCPA," and "3. Description" as many times as necessary.

YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

This template should be copied as many times as needed to capture every program, placement, service, strategy, and system enhancement you plan to fund next year.

1. **Program Name:** Cognitive Behavior Coordinator (0.5 FTE)

2. **Nature of Coordination with JJCPA:**

YOBG will fund one (0.5 FTE) Senior Probation Officer to serve as the Cognitive Behavior Coordinator, responsible for organizing and leading cognitive behavioral groups and Pro-Social Training sessions. This initiative will strengthen the current cognitive behavioral programming, which is also partially supported by JJCPA, by enabling probation officers to offer direct services to youth through various cognitive behavioral groups. The target populations for these services include wards of the Napa County Superior Court, youth in the Napa County Juvenile Hall, and youth diverted from formal processing by Probation or the Court.

3. **Description:**

Cognitive Behavioral Programs include substance abuse education, life skills, anger management, and skill development in relationships and communication. Additionally, all youth cited for driving under the influence of drugs or alcoholic beverages are provided evidence-based programming to bring awareness of the dangers associated

with the behavior and to provide them with a better understanding of cognition and its relation to decision making. During the program, participants examine their patterns of use, as well as the dangers associated with the early onset of substance use.

During all school recesses of the 2025 calendar year, Probation facilitated Cognitive Behavioral Training programs to ensure youth were well supervised and provided with skills to support a healthy and law-abiding lifestyle. Services were delivered utilizing evidence-based practices and principles, and curriculum was certified by the National Registry for Evidenced-Based Programs and Practices. A strength-based approach to group attendance and participation is utilized with the use of gift card incentives, as it has proven effective in building an alliance with those served directly by Probation and aids the families with their basic needs.

1. Program Name: Intensive Probation Supervision

2. Nature of Coordination with JJCPA:

YOBG funds are used to enhance rehabilitative treatment programs and supervision. These services in coordination with JJCPA funding supplies added services from intervention to intensive supervision. Youth who receive intensive supervision participate in the Skyline Academy, transition home, and live in the community but are at substantial risk of reoffending due to gang affiliation, increased substance use, or other criminogenic behaviors. Additionally, they have court orders which require enhanced supervision levels.

3. Description:

YOBG funds one full-time Probation Officer dedicated to this Intensive Supervision assignment and handles monitoring high/very high-risk youth according to the YLS/CMI. The Intensive Supervision Program works in conjunction with the County's juvenile justice strategy by providing high-risk youth evidence-based supervision services. The purpose of the County's Probation Intensive Supervision Program is to enhance rehabilitative treatment programs and services to high-risk youthful offenders participating in the Skyline Academy, residing in the community and/or returning to the community from camp. Youth are provided aftercare and re-entry services along with evidence-based programming provided by the YOBG funded staff. Youth with intensive mental health needs are case managed in partnership with the Probation Officer, mental health providers, and Child and Family Teams. Probation staff utilize the YLS/CMI assessment to case plan and target youth's criminogenic needs and refer them to appropriate programming. Youth can be referred to groups utilizing the National Curriculum and Training Institute and Change Company curriculum, *Thinking for a Change*, and Aggression Replacement Therapy (ART). Staff utilize Motivational Interviewing, one-on-one skill building and journaling in their daily work. Additionally, the Intensive Supervision Probation Officer provides an increased level of supervision and may utilize GPS monitoring, drug testing, searches, and a continuum of behavior responses in accordance with the behavior and risk level. This program often

coordinates with outside providers for services not provided internally through probation such as GEO reentry services, drug and alcohol treatment, mental health services and educational/vocational services.

1. **Program Name:** Evening Reporting Center (ERC)

2. **Nature of Coordination with JJCPA:**

The Evening Reporting Center (ERC) is a community-based alternative to detention and provides highly structured evidence-based programming and pro social activities during the high-risk after school and evening hours. As these youth receive treatment, gaps of services not otherwise addressed are coordinated with JJCPA funding to include supporting families by providing parent training skills and mental health support services.

Working with Aldea Children and Family Services, a local non-profit, probation operates both an ERC and a Day Reporting Center (DRC) during school holiday breaks and summer. YOBG funding supports a Senior Probation Officer who manages the ERC program's coordination, case management, and aftercare for youth. The funds also cover rent, utilities, food, curriculum, building upkeep, and incentives for the ERC facility. Additionally, the grant finances an Aldea counselor position to deliver drug and alcohol assessments and education, mental health counseling, parent classes, and general support and supervision.

3. **Description:**

ERC is a program funded by YOBG and is a prominent program in the County. The ERC has provided intensive services to hundreds of youth on probation and their families since it began in March 2009. Since the program's start, the ERC and DRC have provided services to over seven hundred and fifty youth, with approximately six hundred and fifty youth completing their program. Probation's ERC program is a Court-ordered afterschool program supplying intensive supervision to youth, including 50 hours of cognitive behavioral training (groups), weekly Alcohol and Drug education, guest speakers, pro-social activities, and parenting groups. The ERC program has its own dedicated space for youth and staff to participate in the program. The youth are responsible for the space and make dinner and participate in chores as part of their daily program.

Repeatedly, the ERC has been praised by the youth, parents, and school staff, for supplying an intensive program where youth are safe, participate in cognitive behavioral training and pro-social activities. Youth can work in groups and individually and spend time with dedicated staff from Probation and Aldea Children and Family Services who strive to give them every opportunity to change negative behaviors. Recognizing that change is difficult, the ERC has positive pro-social activities and incentives built into the program to create a delicate balance of hard work and fun.

1. **Program Name:** Latino Advisory Committee

2. **Nature of Coordination with JJCPA:**

Probation, with support from Shared Vision Consultants, has developed a Latino Advisory Committee. The mission of the Latino Advisory Committee is to provide guidance that improves the quality of life for the residents of Napa County and those served by Probation by building trust through culturally responsive engagement and partnering with the community. Consultants from Shared Vision are being partially funded through YOBG funding. Shared Vision Consultants will continue to partner with Probation to coordinate outreach events and collect data that will be used to identify necessary resources.

3. **Description:**

The committee has coordinated outreach events to gather information from the public about the needs of Latinos in Napa County. As Probation continues its efforts into the next year, the department will begin to understand the unique challenges faced by the Latino community within the criminal justice system and be responsive to those needs.

The Latino Advisory Committee held listening sessions for parents with justice-involved youth. As a result of the feedback, Probation has developed a Frequently Asked Questions (FAQ) resource for parents of first-time juvenile offenders in both English and Spanish, and work is almost completed on developing a bi-lingual orientation session that will enable family members to get their questions answered upon entry into the juvenile justice system. This orientation session will be a collaborative effort with the partners at ParentsCAN. The parent advocate will be able to utilize the orientation materials to meet with parents and answer questions about the juvenile justice system and offer a guide to the often-complicated process.

1. **Program Name:** Social Worker (Diversion/Re-entry Services)

2. **Nature of Coordination with JJCPA:**

YOBG funds will be used to fund one (1.0 FTE) master's level Social Worker to coordinate new Diversion Programs for youth in the community and re-entry services for youth/wards who are returning home from an out of home placement. The program enhances our ability to provide appropriate diversion, rehabilitation, and supervision services to youthful offenders and youth who are exhibiting behaviors that require services to prevent further entrenchment in the Juvenile Justice System.

3. **Description:**

Napa values collaboration and working within multidisciplinary teams. This year probation is hiring a full-time social worker to work with probation officers to enhance Probation's ability to provide prevention, diversion and transition services to youth who

are referred to Probation by law enforcement. This work will include identifying the needs of our local youth and coordinating appropriate diversion programs and re-entry services to support their success. The target population will be a continuum of youth who are appropriate to divert out of the system, up to and including wards who are re-entering the community from out of home placement.

Probation continues to be proactive in implementing evidence-based strategies, establishing strong collaborative relationships, and developing needed programs and interventions both within Probation and with outside agencies. Napa County's juvenile justice strategy is to continue to be evidence- and strength-based and balanced in terms of youth accountability and rehabilitation. Napa County has tried to streamline both the YOBG and JJCPA funded programs to be inclusive of all youth on probation by offering the same opportunities and services to youth on informal probation as those on formal probation.

As the number of youth who are detained for serious offenses or are Court ordered to serve long-term Juvenile Hall commitments increases due to Juvenile Realignment, so does the need to develop programs to meet the needs of high-risk offenders. Probation is committed to analyzing and developing appropriate programs that will benefit the rehabilitation of these youth — as evidenced by the opening of the Skyline Academy in the Juvenile Hall. There is also a need to develop programs to prevent and divert youth from entering the Juvenile Justice System and that work is a priority for Napa County. The focus will be on providing services and programs to strengthen families, addressing education disruptions, delinquent behavior/criminal thinking, mental health, drug and alcohol treatment and providing trauma-informed services to these youth in the community and in the Juvenile Hall.

YOBG Services Resource Table

Program	Service Provided	Resource
YOBG	Cognitive Behavioral Coordinator	0.5 FTE Senior Probation Officer
YOBG	Intensive Supervision Officer	1.0 FTE Probation Officer
YOBG	Evening Reporting Center Coordination	1.0 FTE Senior Probation Officer
YOBG	Evening Reporting Center Counselor	Funding for CBO position
YOBG	Latino Advisory Committee	Funding for Shared Vision Consultants contract
YOBG	Diversion services and re-entry support for youth returning to the community from out of home placement	1.0 FTE Social Worker