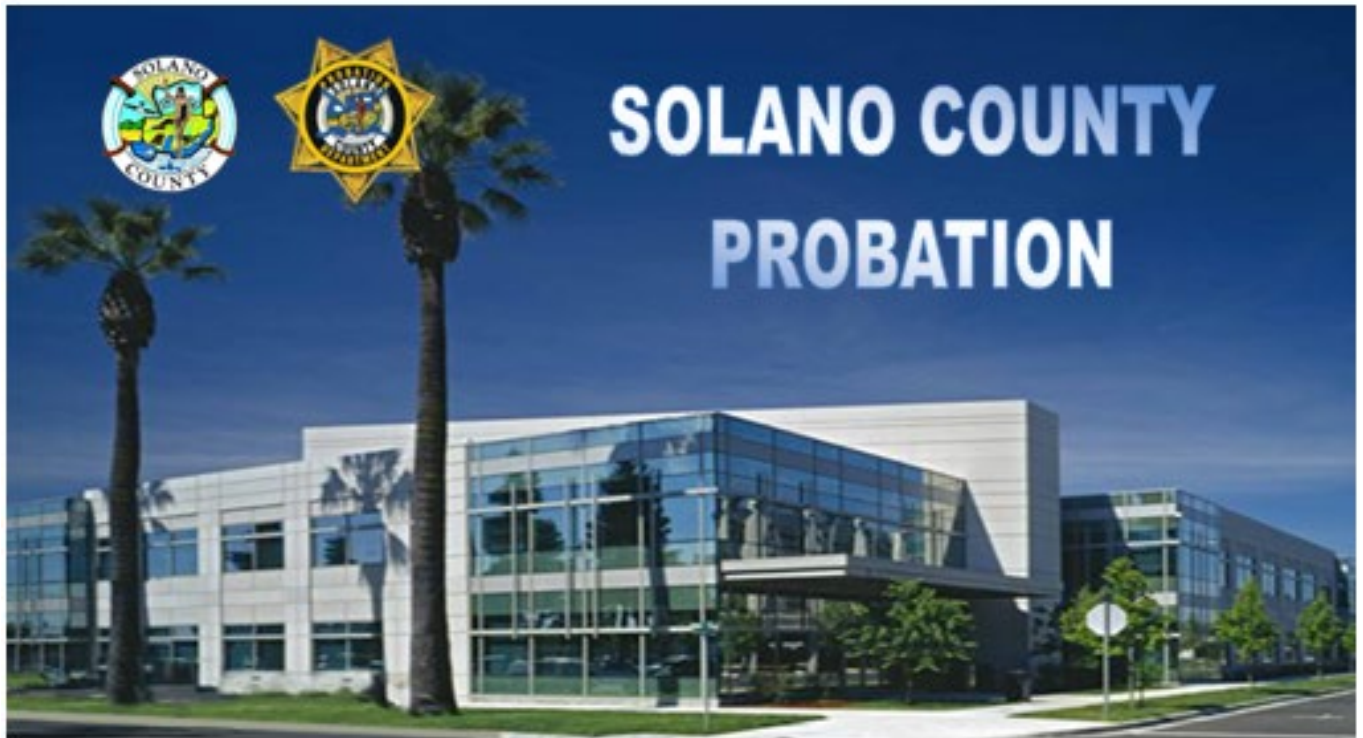




2026 Consolidated Annual Juvenile Justice Plan

Juvenile Justice Crime Prevention Act (JJCPA)

Youthful Offender Block Grant (YOBG)

<https://www.solanocounty.gov/government/>

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INTRODUCTION

The Juvenile Justice Crime Prevention Act (JJCPA) program was created by the Crime Prevention Act of 2000 (Chapter 353) to provide a continuous revenue source to counties for local juvenile justice programs that have proven effective at reducing recidivism and delinquency among at-risk youth. JJCPA funding supports prevention and intervention strategies that provide for a continuum of responses with a collaborative and integrated approach for implementation.

Assembly Bill 1998 (Chapter 880, Statutes of 2016) was enacted with legislation taking effect on January 1, 2017, addressing the reporting requirements for JJCPA and the Youthful Offender Block Grant (YOBG). YOBG funding was implemented to enhance the capacity of local communities to provide an effective continuum of responses to juvenile crime and delinquency. Services seek to enhance the capacity of county probation, mental health, behavioral health, and other agencies to provide appropriate rehabilitation and supervision programs to youth who are no longer eligible for commitment to the California Department of Corrections and Rehabilitation, Division of Juvenile Justice (DJJ) and must be supervised locally. This legislation requires counties to submit the most recent version of its Comprehensive Multiagency Juvenile Justice Plan (CMJJP) to the Board of State and Community Corrections (BSCC). The below JJCPA-YOBG annual plan reflects the updated services and supports funded with JJCPA and YOBG funding to provide preventative and rehabilitative services to at-risk and justice involved youth.

JUVENILE JUSTICE COORDINATING COUNCIL

Solano County has a fully constituted Juvenile Justice Council as prescribed by California Welfare & Institutions Code (WIC) 749.22. The Solano County Juvenile Justice Coordinating Council (JJCC) is funded by the State of California, in recognition of the need for resources and the value of local discretion and multiagency collaboration in addressing the problem of juvenile crime in communities. Solano County government agencies and community-based organizations play a critical role in delivering the determined services. Members of the JJCC include the Chief Probation Officer as Committee Chair, and one representative each from the District Attorney's Office, Public Defender's Office, Sheriff's Department, Board of Supervisors, Health and Social Services Department, a community-based drug and alcohol program, a city police department, County Office of Education or a school district, and an at-large community representative. The Coordinating Council also includes representatives from nonprofit community-based organizations providing services to youth.

Juvenile Justice Coordinating Council Members:

Krishna Abrams, District Attorney

Neely Carpenter, Deputy Director, Child Welfare Services

Linda Connelly, Community Based Organization Representative

Elena D'Agustino, Public Defender

Brad Dewall, Sheriff/Coroner

Dean Farrah, Chief Probation Officer (Chair)

Julie Hilt, Member of the Public

Cassandra James, District 1 Supervisor

Jeffrey C. Kauffman, Juvenile Court Judge

Katherine Kellum, Mental Health Services Administrator, Behavioral Health

Dan Marshall, Chief, Fairfield Police Department

Nicola Parr, Superintendent of Schools

Michael Pendergast, Member of the Public

OVERVIEW

To encourage coordination and collaboration among the various local agencies serving at-risk youth, the BSCC advises county Juvenile Justice Coordinating Councils (JJCC) to review and update the county's juvenile justice plan, as necessary, each year. This document will provide an overview of the JJCPA and YOBG plan, a review of ongoing efforts toward meeting action plan recommendations, goals and objectives, strategies that are being deployed or are being planned, and summaries of spending plans.

Assembly Bill 1998 Consolidation

Assembly Bill (AB) 1998 combined reporting requirements for the JJCPA and the YOBG programs. As of January 1, 2018, counties may submit a consolidated annual plan describing the programs, placements, strategies, services, and system enhancements supported by either JJCPA or YOBG funding. This report is Solano County's 2026 consolidated comprehensive juvenile justice plan.

Juvenile Justice Crime Prevention Act

JJCPA was created by the Crime Prevention Act of 2000 (Chapter 353) to provide state funding for counties to implement programs that have proven effective in reducing crime and delinquency among at-risk youth and youthful offenders. The amount allocated is based on the county's overall population. To maintain program continuity in uncertain budget times, the plan recommends a minimum of 20% reserve to address unanticipated budget, program cost fluctuations, and program sustainability. This initiative involves a partnership between the State of California, 58 counties, and various community-based organizations to enhance public safety by reducing juvenile crime and delinquency.

Targeted interventions that have resulted in lower crime rates among juveniles statewide include intensive family interventions, after-school programs for at-risk youth, gang and truancy prevention, job training, and diversion programs.

Youthful Offender Block Grant

The YOBG program, enacted in 2007 by Senate Bill (SB) 81 (Chapter 175, Statutes of 2007), provides state funding for counties to deliver custody and care at local levels (i.e., appropriate rehabilitative and supervisory services) to youthful offenders who previously would have been committed to the DJJ. In September 2020, SB 823 was signed into law, which initiated the closure of the DJJ. Due to the discontinuation of DJJ intakes effective July 1, 2021, Solano County expanded services with the creation of the Reaching into Successful Endeavors (RISE) program, to provide secure housing, treatment, and programming alternatives to DJJ for realigned youth.

The program has three primary goals: to reduce the number of youth in long term detention, to reduce state costs for incarcerating lower-level offenders, and to keep lower-level offenders closer to home and local support systems.

In recognition of the increased county responsibilities for supervising and rehabilitating youth subject to SB81, the State provides annual funding through the YOBG program. To maintain program continuity in uncertain budget times, the plan recommends a minimum of 20% reserve to address unanticipated budget, program cost fluctuations, and program sustainability.

COMPREHENSIVE PLAN REVISIONS

The County developed its first Comprehensive Multiagency Juvenile Justice Plan (CMJJP) in 2000-2001 in accordance with AB1913, the Juvenile Justice Crime Prevention Act (JJCPA). JJCPA requires programs to be modeled on strategies that demonstrate effectiveness in curbing juvenile

The Department continues to conduct a comprehensive review of the systems, processes, and partnerships across the juvenile justice continuum. In collaboration with members of the JJCC and other county and community partners, the Department has worked diligently to identify opportunities for improvement. The County remains committed to examining key decision-making points within the system, developing culturally responsive, trauma-informed, and strength-based programs and services while integrating these efforts within an evidence-based Risk–Need–Responsivity supervision framework.

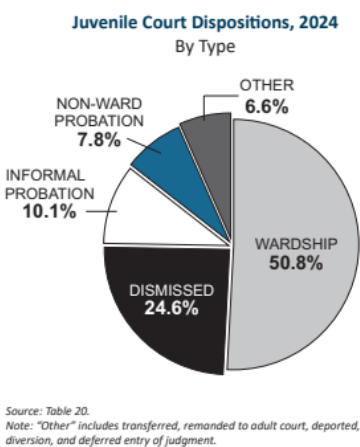


POPULATION

2026 Solano County Consolidated Annual Plan – JJCPA/YOBG

county, the ethnic makeup is approximately 32% white, 30% Hispanic or Latino, 13.8% African American, 16.2% Asian, and 8% Other Races. Residents under the age of 18 make up 22.1% of the county’s population.

The cities of Fairfield, Vacaville, and Vallejo, account for the majority of youth arrests. The California Department of Justice, Office for the Attorney General’s 2024 report on Juvenile Justice in California reflects that the overall number of juvenile arrests statewide increased by 2.6% from 2023 to 2024. Of those arrests, 46.5% or 15,295 were for felony offenses, and the highest percentage of felony arrests involved youth aged 15-17. However, youth of all age groups were arrested for violent offenses more than other felony offense types, with the smallest proportion of felony arrests being for drug offenses. Of all arrests, 23,206 reached Juvenile Court with approximately half resulting in wardship probation, a quarter being dismissed, and the remaining quarter resulting in informal probation, non-ward probation, and other dispositions (diversion, deferred entry of judgment, etc.).



It should be noted that the aforementioned data does not tell the entire story; despite the numbers above, overall youth arrests – including those for serious and violent crimes - have been on a steady decline over the past two decades.

ASSESSMENT OF EXISTING SERVICES

Today’s youth face increasingly complex and interrelated challenges which require a strategic and evidence-informed approach that prioritizes prevention initiatives, invests in effective diversion, and provides comprehensive treatment, supervision, and rehabilitation services for those youth who become involved in the juvenile justice system. Strengthening this continuum of care enhances public safety, supports positive youth development, and advances the shared goal of reducing recidivism—while, wherever possible, preventing system involvement altogether.

The County operates a range of prevention and diversion programs to provide intervention services at the lowest level possible. This includes services through the youth services divisions of local police departments, a community-based organization, Alternative Restorative Communities (ARC), and Probation, all intended to divert lower risk youth with a limited criminal history from entering the formal juvenile justice system. Services include mentoring, Interactive Journaling skill development activities, and counseling, as needed. In addition, the Youth

Achievement Centers (YAC) deliver more intensive services to at-risk youth, and those formally involved in the juvenile justice system.

A continuum of educational services is offered within the community, at the YAC, and at the Juvenile Detention Facility (JDF) to ensure individual educational needs are met. Formal partnerships with the Solano County Office of Education (SCOE) and Five Keys Charter School allow the Department to customize educational services to youth and increase their likelihood of graduation.

The CMJJP includes recommended strategies to guide the Department's full-service behavior change and positive youth development model based on the science of Risk, Need, and Responsivity, which places an emphasis on matching criminogenic needs with treatment interventions and intensity. The Department offers diversion services to appropriate youth, while referring only the highest risk youth for formal intervention.

The Department administers a continuum of youth diversion programs, including the Juvenile Community Accountability Program (JCAP) and the Felony and Misdemeanor Diversion Program. Through JCAP, a community-based partner, Alternative Restorative Communities (ARC), facilitates structured diversion conferences that emphasize accountability, restorative practices, and proportionate consequences to address delinquent behavior. The Felony and Misdemeanor Diversion Program serves youth who are not successful in JCAP or who require more intensive, individualized support. In cases where the filing of a formal petition is necessary, the Department conducts comprehensive screening and assessment to identify each youth's risks, needs, and family circumstances. Once a youth is under the Court's jurisdiction, the Department prioritizes removing systemic barriers and delivering targeted, evidence-informed interventions designed to improve outcomes and support a successful transition to adulthood.

The Department was previously awarded \$1.3 million over a three-year period to support prevention services through the Justice Assistance Grant (JAG). Funded initiatives included the use of interactive journaling with youth in Traffic Court, facilitation of cannabis education workshops in partnership with the local school district, and provision of intervention services for youth not under probation supervision. The grant also enabled the expansion of mental health services for youth in the community. Although the JAG grant will sunset on June 30, 2026, the Department remains committed to sustaining and strengthening youth intervention and prevention efforts. This commitment is supported through continued investment in collaborative partnerships with external agencies, including Seneca, Leaders in Community Alternatives (LCA), Aldea, SCOE, and various organizations that provide specialized youth-focused workshops and programs.

IDENTIFYING AND PRIORITIZING FOCUS AREAS

The Department continues to focus on the following overarching system goals:

- Promote public safety and reduce recidivism by focusing on Positive Youth Development strategies and Evidence Based Services for youth involved in the juvenile justice system
- Utilize evidence-based assessment tools to determine supervision, treatment needs and interventions
- Develop and support effective partnerships with local agencies and community-based organizations to ensure youth and families in the County have the right support and services to succeed

As discussed above, the updated CMJJP plan was approved by the Juvenile Justice Coordinating Council in November 2022. The 2022 CMJJP provides direction and guidance of juvenile justice priorities in Solano County and includes recommendations in the following areas, some of which have been addressed and/or will be implemented as outlined in the 2022 CMJJP.

Summary of CMJJP Recommendations

The CMJJP identified short-term and long-term areas of recommendation.

System Foundation Work Recommendations (shorter term)

1. Strengthen and solidify the plan to create the capacity to implement and prioritize the recommendations, including operationalizing JJCC's vision, establishing guiding principles, and identifying outcomes.
 - ✓ *The Department's leadership team meets regularly to review and clarify priorities, discuss strategies, refine goals, and focus on execution.*
2. Continue implementing the Probation Juvenile Data Project Plan and establish a mechanism for data sharing throughout the continuum.
 - ✓ *The Department's Project Manager is evaluating and developing data governance and delivery options.*
3. Create a comprehensive community map of resources for youth/child/family-serving agencies in the County that depicts services for Prevention, Early Intervention, Community Based Services and Supervision, Residential Services, and Secure Care.
 - ✓ *The Department's Social Services team created a Padlet for youth and families, which serves as an online, virtual resource bulletin board. The information can be accessed via QR (Quick Response) code, or the internet.*



<https://padlet.com/jlcamacho4/youth-teen-and-youngadult-resources-mlmuwx8w6vt80btq>

4. Develop a plan to provide training and education on available resources and current initiatives.

✓ *In 2025, the Juvenile Division Field leadership team created a Juvenile Division Overview Presentation that was shared at the Solano County System of Care Interagency Leadership team meeting, Child Abuse Prevention Counsel and the Foster Youth Educational Planning Team. In 2026, the Department increased focus on Prevention Services, and shared information on these efforts in a variety of collaborative meetings within the community including a City of Fairfield and Fairfield Unified School District Committee Meeting and again at the Solano County System of Care Interagency Leadership team meeting. Each opportunity given to share the information and provide a presentation helps communicate the focus of Juvenile Justice, services and interventions.*

✓ *A Department Quality Assurance & Implementation Analyst was trained in the Substance Abuse Mental Health Services Administration (SAMHSA) Gain Center's How Being Trauma Informed Improves Criminal Justice System Responses. In 2025, this Department training was expanded to include juvenile community-based partners such as Aldea and Seneca. At the request of Honorable Judge Alesia Jones, a specialized version of this training—focused on trauma-informed court practices—was also delivered to several Solano County judges. This reflects a growing recognition of the importance of trauma-informed approaches across all levels of the justice system. To further expand capacity, the Department is pursuing a “train-the-trainer” opportunity through the SAMHSA GAINS Center. This effort aims to build internal expertise and ensure the sustainability and scalability of trauma-informed training across departments and the community.*

5. Explore options for sharing access to existing program services across departments, agencies, and with the community.

✓ *The Department continued to prioritize interagency collaboration by extending access to Motivational Interviewing and trauma-informed training opportunities to county departments, state partners, and community-based organizations. These efforts promote a shared understanding of best practices and support consistency in service delivery across systems. By providing joint training opportunities, the Department*

strengthens partnerships among agencies that serve overlapping populations. This collaborative approach enhances communication, aligns service strategies, and fosters a unified commitment to Evidence Based Practices and client-centered care.

6. Build upon the work of the Racial and Ethnic Disparities (R.E.D.) Steering Committee to work through recommendations of the W. Hayward Burns Institute's May 2017 Readiness Study.
 - ✓ *The recommendations play a vital role in prioritizing strategies that expand prevention services, reduce youth entry into the justice system, and improve outcomes for all individuals. In collaboration with Third Sector and SCOE, the Department will launch Transforming Hope into Resilience, Inspiration, Vision, and Empowerment (THRIVE), a youth and family prevention, intervention, and resource center, in summer 2026.*
7. Develop options for involvement of individuals with a lived experience in committees and boards.
 - ✓ *For fiscal year 2026/2027, the Department will implement an enhanced process to engage youth and/or former youth with lived experience, fostering greater participation, meaningful feedback, and informed perspectives that strengthen impact and provide practical insight.*

Service Continuum Work Recommendations (longer term)

8. Maximize funding through Family First Prevention Services Act (FFPSA) to add well-supported preventative services in Solano County.
 - ✓ *For fiscal year 2026/2027, the Department will identify and engage a vendor to support the strategic focus and successful achievement of its overarching system goals. Additionally, in the summer of 2026, the Department will expand early intervention and prevention services for youth through the THRIVE Center, in collaboration with community partners, to build stronger, more responsive systems of care for youth.*
9. Identify programs addressing gaps in prevention services for youth and families at the community/neighborhood level based on identified needs and strengths throughout the County.
 - ✓ *In 2024, the JJCC approved two \$50,000 grants over a three-year period to community-based organizations to provide Prevention Services for At Promise Youth. In 2025, through an external request for proposal (RFP) and review process, three additional \$50,000 grants over a three-year period were awarded to provide added Prevention Services for At Promise Youth.*

10. Strengthen family engagement initiatives.

- ✓ *The Department's Social Services Worker facilitates individualized meetings with youth to strengthen family engagement and provide targeted support services. In addition, the YAC and RISE programs actively promote family involvement by organizing engagement opportunities, including gatherings during Thanksgiving, Christmas, and academic graduation events.*

JUVENILE JUSTICE ACTION STRATEGIES

Risk and Needs Assessment Tool

The Department utilizes the Youth Level of Service/Case Management Inventory (YLS-CMI), an evidence-based assessment tool used to identify and prioritize the risk factors and needs of each individual youth under supervision. The data indicates that youth in Solano County have a myriad of needs. The Risk, Need, Responsivity model calls for the prioritization of those needs, and pairing the appropriate treatment intervention to address each need. While higher risk populations tend to have multiple risk factors, local assessment data demonstrates that the following issues impact justice involved youth at the highest rates:

- lack of educational supports and underdeveloped employment skills
- association with other individuals who are justice involved and/or affirm anti-social behavior choices
- challenging family circumstances and lack of parenting
- demonstration of anti-social attitudes
- lack of structured and pro-social activities to fill idle time
- use of illicit substances, most often reporting marijuana as their drug of choice

Risk Need Responsivity Model (RNR)

The **Risk Principle (WHO)** is the prioritization of supervision and treatment services for clients at a higher risk of reoffending. Shifting resources to these clients results in much greater gains in public safety, while targeting clients with lower risk factors has a reverse effect and can increase their likelihood of recidivism. By focusing on clients with higher risk factors, programs can address multiple criminogenic areas with greater intensity, thus resulting in greater impact on behavior.

The **Need Principle (WHAT)** directs intervention resources to address primarily those areas which are directly linked to criminal behavior. While clients have a variety of needs, not all have an equal impact on their risk to reoffend. Primary criminogenic needs include: criminal personality; antisocial attitudes, values, and beliefs; criminal peers; family dysfunction; and low self-control. Secondary criminogenic needs include: substance abuse disorder; low educational and vocational

attainment; and low involvement in pro-social leisure activities. All services should target primary criminogenic needs as well as any other identified areas of need.

The **Responsivity Principle (MATCHING)** requires that service delivery match specific characteristics of individuals in order for them to benefit. This includes consideration of culture, gender, motivational stages, and learning styles, as well as logistical considerations and community functioning. Community functioning includes factors such as transportation, housing, food, or behavioral and physical health. While these factors are not themselves criminogenic, they should be addressed to the extent that they create barriers to an individual's ability to receive services.

The **Dosage Principle** directs programs to provide direct client services at a minimum of 100-150 hours for moderate risk and 200+ hours for high risk (across multiple criminogenic need areas) in order to achieve measurable reduction in recidivism. Dosage under one hundred hours produces relatively small effects for this population. High intensity programs should be provided and should occupy 40% to 70% of participant's free time to be effective.

RNR Supervision Model

The Department has adopted the following evidence-based or best practices for community supervision to meet the objectives of reducing recidivism, reducing victimization, increasing life skills, and family engagement.

Supervision Strategies	Methods	Implementation Strategies
Use of evidence-based assessments to guide decisions for effective case plan services and supervision	Use of Risk Based Supervision: matching intervention and dosage with risk/needs	Utilization of risk/needs assessment: Youth Level of Service/Case Management Inventory (YLS/CMI)
Youth and Family Engagement	Meetings to include supervised youth and their family	Family participation in case plan development and opportunities for home and or community-based family treatment services
Focus on Skill enhancement and reduction of criminogenic risk factors	Effective use of supervision practices and tools	Utilization of Effective Practices in Community Supervision (EPICS) and Case Planning Carey Guides

Increasing Protective Factors/ Developmental Assets	Increasing youth/family capacity and understanding of needs, including behavioral health diagnosis; engaging support, services and prosocial activities	Use of manualized cognitive behavioral interventions such as Aggression Replacement Training (ART). Staff were trained in 40 Developmental Assets enhancement in 2024. Specialized caseload assignments, behavioral health support, education, treatment, life skills development and prosocial activities.
Utilizing alternatives to detention	Offering appropriate programs to youth in lieu of detention such as Community-based treatment, Home Supervision, or Electronic Monitoring Application of graduated responses	Utilizing the Risk Assessment Instrument at the Intake level to assess the risk to reoffend and/or appear for court hearings pending adjudication Use of Rewards/Incentives; utilization of Violation Response Grid

Evidence-based Interventions

Strategies for impacting juvenile crime and delinquency require the use of evidence-based treatment programs, services, and interventions to address the needs of youth and families. The County continues to direct resources toward interventions for youth that target the needs most likely to reduce offending behaviors. Interventions are cognitive behavioral and teach youth basic problem-solving skills; skills in emotional regulation; social skills; conflict management and negotiation skills; and the prosocial values, attitudes, and beliefs that make up prosocial competence.

The Department's Quality Assurance program monitors program delivery and fidelity to curricula in multiple areas and works closely with the contract managers to ensure provider support and collaboration.

Reducing Racial and Ethnic Disparities

Since 2017, representatives from Solano County Law and Justice Agencies, SCOE, and community-based organizations have been working to identify whether, and to what extent, racial and ethnic disparities exist in Solano County's youth justice system. The Solano County Racial and Ethnic Disparities (R.E.D.) workgroup was formed under the JJCC in August 2018 with the goal to utilize a data-drive process to identify disparities, analyze, strategize, pilot or adopt policy change that reduces disparate entry, and deeper advancement of youth of color in the juvenile justice system.

In 2022, with the support of JJCPA funding, the County partnered with the W. Haywood Burns Institute (BI) to look closely at the systems, procedures, and relationships throughout the youth justice system. Through this partnership the Department worked diligently with county leadership and other youth justice stakeholders to determine opportunities for improvement and is committed to examining key decision making points in the system and creating a culturally relevant, trauma informed, and strength-based programs model.

Following the conclusion of its partnership with BI in September 2023, the Department has continued to prioritize strategies that expand prevention services and reduce youth entry into the justice system. To advance this work, the Department engaged Third Sector, a nonprofit organization specializing in supporting government agencies to improve outcomes through systems and policy reform.

In collaboration with Third Sector and SCOE, the Department is developing the THRIVE center, a youth and family prevention, intervention, and resource center in Fairfield. The space will serve as a centralized hub for pre-arrest diversion, education, and coordinated behavioral and mental health services for youth and families. The center is expected to launch in summer 2026.

Education and Employment Readiness

The Department's efforts include a push for expansion of education and vocational services. The 2013 Rand Corporation study on correctional education found strong evidence that education's role in recidivism reduction is substantial. In fact, the study found that involvement in education programs reduce the likelihood of returning to correctional supervision by as much as 43%. The Department continues to support educational efforts at many points in the juvenile justice system, also with an eye on prevention. In Fiscal year 2018/2019, the Solano County Probation Department adopted a third-grade classroom at a local elementary school to support students who are statistically at a higher risk to enter the juvenile justice system simply because they struggle with reading. In response, Probation staff provide



support in mathematics and reading instruction for students. In addition, they actively engage with students in structured activities during outdoor recreation periods.

During the 2022/2023 school year, the Department advanced its commitment to supporting youth by adopting two third-grade classrooms. The Department emphasized sustained positive connections shown to strengthen academic outcomes and reduce those risks by adding fourth-grade classrooms in 2023/2024 ensuring continuity of support and preserving the trusted relationships built with the third-grade classes from the previous year. During the 2024/2025 fiscal year, volunteer services at the elementary school were impacted and ultimately paused due to scheduling conflicts. Despite the temporary suspension, the Department maintained consistent communication with school authorities to ensure these essential services could resume as soon as feasible. As a result, services resumed at the beginning of the 2025/2026 school year. Twenty-six Probation volunteers have supported third and fourth grade students at Fairview Elementary School with approximately 30 to 34 students in each class. Teachers and students, alike, appreciate the support and dedication.

Continued partnerships with the SCOE and Solano Community College reflect a comprehensive approach to education, including specialized support for youth with special needs and opportunities for post-secondary education.

At JDF, SCOE ensures that youth are able to continue their educational pursuits and provides access to a specialized teacher who works closely with students with special needs. During the 2024/2025 fiscal year, 115 students were served through SCOE Transitional Support, Educational Support, and Tutoring Support services.

Vocational services and the online partnership with Solano Community College were likewise sustained to support youth who have completed high school and wish to pursue postsecondary education. During the 2024/2025 fiscal year, [REDACTED] youth earned a high school diploma while



housed at JDF and [REDACTED] students participated in college courses. JDF maintained the strong connection and relationship with Solano Community College Students Overcoming Adversity and Recidivism (SOAR) program. SOAR is a program for formerly incarcerated students, which is expanded to serve foster youth, homeless, and other vulnerable student populations, at Solano Community College.

SOAR provides a stigma-free environment where SOAR Scholars can study, learn, and grow on their path from reentry through graduation and beyond. SOAR also provides mentorship to formerly incarcerated students/re-entry, foster youth, unhoused students, and other vulnerable students and connects them with college and community resources so they can achieve their educational, personal and career goals. The [REDACTED] SOAR students can also be honored for their academic achievements which includes a formal ceremony and induction into their honor society.

During the 2024/2025 fiscal year, SOAR served all students enrolled at the Solano Community College from JDF and Secure Youth Treatment Facility (SYTF)-RISE program. Upon re-entry to the community, █ youth remained enrolled in college.

The Department continues a long-standing partnership with Five Keys Charter School, a free community-based education program that focuses on providing services to individuals and communities that have historically been underserved and underrepresented within the traditional educational system. Co-located with the Department's Vallejo YAC, services include assisting with high school diplomas, general education development (GED) test preparation, high school equivalency test (HiSET) preparation, and independent study. With the help of dedicated teachers who work with diverse students at all educational levels, Five Keys has contributed to a continued increase in graduation rates. Five Keys Charter School serves youth who are on the verge of adulthood and are no longer able to attend public school, traditional, or continuation school. Educational support such as college readiness and tutoring are also offered at the Fairfield YAC, and Five Keys Charter School provides instruction at the main probation building in Fairfield. During the 2024/2025 fiscal year, a total of █ justice involved students were enrolled and three received a high school diploma/GED through the Five Keys Charter School.

The implementation of vocational programs, particularly the construction/trades program at the Solano County Juvenile Detention Facility, provides youth with valuable skills and certifications



for future career opportunities. On December 8, 2022, the construction/trades program opened the doors of a dedicated classroom to in-custody youth for the first time. The trades program which includes Occupational Safety, HVAC, Plumbing, Electrical, Masonry, Concrete, Drywall, Roof Framing, and Woodworking has continued. Upon completion of each area, youth receive a National Center for Construction Education & Research (NCCER) Safety Certification, as well as credits towards their high school graduation

(where applicable). During the 2024/2025 fiscal year, █ students participated in the trades program and █ certificates were awarded. These skills can be applied towards a career in Construction if the youth decide to pursue such.

The Youth Experiential Job Training Program for our justice involved youth, ages 16-24 both in the community and within the JDF was launched in 2024. The internship program offered pre-employability skills training, job coaching, assistance with identifying interests and aptitudes, career exploration, and up to 100 hours of paid employment internships. Since implementation in 2024 through 2025, a total of 23 of our justice-involved youth were referred to services, with 13 actively engaged in the services offered through SCOE. As we move into 20226, SCOE will continue to serve our youth through partnership with the Department of

Rehabilitation (DOR). DOR services include post-secondary counseling, career development, and work-based learning opportunities.

The Department's JDF contracted with the California Barbering & Cosmetology Apprenticeship Learning Center, Inc. to offer youth in custody the opportunity to begin pre-apprenticeship training which includes California Board of Barbering & Cosmetology safety and sanitation rules and regulations, Theory and Practical assignments, and performing haircuts under direct supervision of the barber instructor toward a Pre-Apprentice Certificate of Completion. The opportunity extends post-release, as

youth re-enter the community to continue their apprenticeship at one the designated barbershops or salons to complete the required on-the-job trainings hours. The job moves students toward earning a living wage that will assist them with transitioning to self-sufficiency and enable them to be strong contributors to the community. Upon completion of all pre-apprenticeship requirements, youth receive a Barber or Cosmetology Apprenticeship Certificate of Completion from the Department of Industrial Relations making them eligible to partake in the California Board of Barbers and Cosmetology license exam. The program was implemented in 2024, and by the end of 2025, 12 youths had participated. The department remains committed to continuing this initiative, supporting our youth toward a positive career pathway beginning in custody and throughout their transition back into the community.



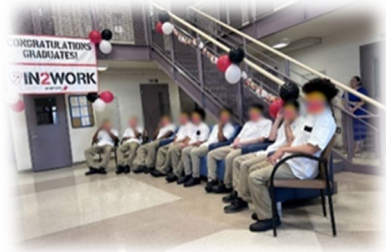
During the 2024/2025 fiscal year, LCA enhanced youth engagement by connecting participants to a variety of community resources and career exploration opportunities. These included the ABC Trades Presentation, the Steppin' Up College Fair, and the NorCal Career Fair. A total of 21 youths were referred to participate, and [REDACTED] ultimately engaged in these events.



The Department has continued to partner with LCA for transitional case management services to support youth both at YAC locations and within the JDF. These services include tutoring, employment skill development, job searching, transportation, and community service outreach. Additionally, a transitional case manager is assigned to youth within the Department's SYTF-RISE program to assist with facilitating youth re-entry

planning for transition from detention to the community.

JDF, in collaboration with Aramark, continued the IN2WORK culinary program within the facility. The purpose of IN2WORK is to teach youth how to function in a workplace setting, work as a team, and to teach the fundamental skills for success in the food service industry. Youth learn accountability and responsibility through disciplined classroom and hands-on training. By building competent and confident graduates, IN2WORK sets graduates up for success upon reentry. A total of 18 youths participated in the IN2WORK program to date with all awarded ServSafe certificates. The facility plans to continue these services through 2026.



FUNDED PROGRAMS, STRATEGIES AND/OR SYSTEM ENHANCEMENTS

Juvenile Justice Crime Prevention Act (JJCPA)

Substance Use Disorder Treatment

The Department has contracted with Aldea, Inc. to deliver comprehensive substance use disorder (SUD) treatment services at the YAC and within JDF. These services are designed to provide a full continuum of care for justice-involved youth, including those in short-term detention and those serving longer commitments through the Department's SYFT-RISE program.

Aldea implements a clinically appropriate range of evidence-based treatment models proven to improve youth outcomes, strengthen coping and life skills, and reduce behavioral health risks. Services include assessment, individualized treatment planning, therapy, case management, rehabilitation, and aftercare. Treatment approaches are tailored to each youth's needs and goals, incorporating behavioral, cognitive, and other therapeutic modalities as appropriate. All services are delivered through a strengths-based, family-centered, and needs-driven framework that emphasizes empowerment, accountability, and long-term resilience.

This approach prioritizes individualized care, holistic support, and collaboration with families and peers, while reinforcing respect, responsibility, and positive development. Treatment plans are specifically designed to reduce risk factors associated with recidivism, strengthen protective factors, and improve overall youth well-being and community safety outcomes.

For the 2024/2025 fiscal year, 38 referrals were made, of which 33 youth actively engaged in services—demonstrating a strong participation rate. Service delivery has remained closely coordinated with Probation staff and community partners, including multidisciplinary team meetings, to ensure continuity of care and effective support for each youth served.

Substance Use Treatment Expansion

In May 2025, the Department, in partnership with Drug Safe Solano, convened a comprehensive, community-based training that brought together a broad cross-section of partners. Participants included representatives from Solano County Behavioral Health, H&SS, substance use and mental health treatment providers, school personnel, law enforcement agencies, and members of both the Public Defender's Office and the District Attorney's Office, as well as community-based legal advocates.

This ongoing collaboration continues to be instrumental in strengthening interagency communication, identifying emerging local substance use trends, and fostering trust across systems that serve vulnerable populations. By bringing together professionals from diverse disciplines, the training created a platform for shared learning, the exchange of best practices, and the advancement of evidence-based strategies. Despite differing roles and perspectives, participants remain aligned in a common mission: enhancing public safety while ensuring individuals have timely access to appropriate care and support services, particularly during periods of heightened vulnerability.

Key themes of the training emphasized the importance of meeting individuals where they are in their recovery journey and recognizing that recovery is often non-linear. The program also incorporated analysis of 2024 suicide and overdose data to better inform coordinated prevention and response strategies. In addition to addressing substance use disorders broadly, the training highlighted the importance of early identification, particularly among youth, and underscored the need for family-centered interventions and community-based supports to mitigate long-term risk.

Overall, the initiative reflects a past and future shared commitment amongst Solano County partners to engage in proactive, data-informed, and collaborative approaches that strengthen both individual outcomes and community well-being.

Diversion

Restorative/Alternative Justice Program

The Department has cultivated strategic partnerships with community-based organizations, including ARC, to deliver restorative and alternative justice programs that emphasize youth accountability. These initiatives reflect a forward-looking approach to addressing juvenile delinquency—one that prioritizes rehabilitation, community engagement, and evidence-informed practices over traditional system involvement. Central to this effort is JCAP, an early intervention and diversion initiative designed for low-level or first-time offenses. JCAP focuses on accountability and restorative practices, providing youth with structured opportunities to

acknowledge their actions, make amends, and repair harm where appropriate. By combining clear expectations with supportive interventions, the program holds youth responsible for their behavior while offering a meaningful alternative to formal juvenile justice processing. In doing so, it helps reduce system involvement, strengthens community trust, and promotes more positive long-term outcomes for participating youth.

In 2025, 99 youth successfully completed the JCAP program. The Department's partnership with ARC and the implementation of JCAP reflect a strategic commitment to restorative and alternative justice approaches in addressing juvenile delinquency. By prioritizing meaningful accountability, these initiatives engage youth in constructive processes that emphasize responsibility, restitution, and personal growth. At the same time, they advance public safety by reducing reliance on formal justice system involvement and supporting more effective, community-based interventions. Through these efforts, the Department is fostering stronger, more cohesive communities while creating pathways for young people to make better decisions and achieve long-term positive outcomes.

Motivational Interviewing (MI)

Motivational Interviewing (MI) is an evidence-based, person-centered communication approach utilized within the Department to support individuals in achieving meaningful behavioral change. It operates by empowering individuals to explore, examine, and resolve ambivalence, thereby strengthening their own commitment to growth and progress. This method prioritizes the development of intrinsic motivation over reliance on external pressures. It is grounded in respect for individual autonomy, and emphasizes collaboration, accurate empathy, and a constructive partnership that honors each person's capacity to make informed choices.

Probation staff receive annual training boosters along with post-training coaching support where skill-development is emphasized through exercises, real-play scenarios, and real-time feedback. This approach supports staff in building proficiency and confidence in applying MI techniques in their daily work. By integrating MI into practice, staff are better equipped to engage clients in meaningful, collaborative conversations that promote autonomy and self-efficacy. This approach is expected to improve client outcomes by increasing readiness for change and supporting sustained behavioral change over time. The Department's continued investment in MI reflects a commitment to fostering positive client engagement and long-term success through empathetic, client-centered practices.

In 2024, a Probation Quality Assurance & Implementation Analyst became a member of The Motivational Interviewing Network of Trainers (MINT®), which has strengthened the Department's capacity to expand MI training across Solano County and within community-based organizations. As a result, staff from Archway Recovery, AK Bean, Solano Superior Court, The Uncuffed Project, Volunteers of America, Aldea and Seneca participated in MI Trainings.

Throughout 2025, the Department's MINT Trainer continued to deliver multiple training opportunities, including two three-day introductory MI trainings, one two-day advanced MI training, and several MI Learning Communities. Additionally, an introductory MI training was provided to approximately 40 Health and Social Services (H&SS) staff representing Child Welfare, Public Health, Behavioral Health, and Employment & Eligibility. Efforts to sustain and expand this invitation to county and collaborative partners are planned to continue into fiscal year 2026/2027. This ongoing engagement reflects a strategic commitment to strengthening interagency partnerships, promoting alignment across jurisdictions, and fostering a coordinated approach to shared priorities and outcomes.

Youth Achievement Centers (YACs)

The Department continues to advance a multi-disciplinary treatment and services model that delivers comprehensive support to youth under its jurisdiction, with a focus on evidence-based interventions aimed at reducing further involvement in the juvenile justice system and strengthening family and community connections. The Department collaborates with community-based agencies and treatment providers to create co-located team models, ensuring access to a wide range of services. These partnerships facilitate the delivery of comprehensive and mobile services, allowing for flexibility and accessibility across multiple locations. Two main community-based centers, located in Fairfield and Vallejo, serve as hubs for service delivery and support. These centers offer a range of evidence-based services tailored to meet the needs of youth and their families, including counseling, therapy, and educational support.

YAC staff and providers work diligently to remove barriers to services, promoting equity, inclusion, and consistent engagement. The Department prioritizes outreach and engagement efforts to connect with youth and families in need of services, regardless of their circumstances. The multi-disciplinary treatment model prioritizes strengthening family and community connections, promoting prosocial behaviors and support networks.



The Department intentionally designed the YAC to offer a welcoming and safe environment for our justice involved youth and families- Beginning in fiscal year 2024 and continuing through 2025, strong collaboration among YAC Case Managers, Probation Supervision Officers, community partners, and clerical support staff ensured consistent progress in community-based programming, supervision, and youth transitions. Youth participated in a range of pro-social activities, including attendance at a professional Giants baseball game and the Elevate motivational speaking event. Staff facilitated cognitive-behavioral groups with 24 youth, helping them reframe negative thinking and build competencies in moral reasoning, anger management, and



reducing aggressive behavior. Targeted programming for male youth included A Young Man's Guide to Self-Mastery and the Gentlemen's Workshop, which engaged [REDACTED] youth and [REDACTED] parents and emphasized positive male role models and family involvement.

Our commitment to strengthening youth and family connections extended to holiday support and community engagement. Holiday meals were provided to 12 families, including [REDACTED] experiencing housing instability, for whom a meal was arranged through a local restaurant. During the winter holiday season, [REDACTED] youths received gifts for their children, 20 gift



bags were delivered to youth in custody, and six families received holiday trees. Additionally, [REDACTED] families participated in community outings such as a basketball game, a zoo visit, and a smash-room experience, fostering positive relationships and shared experiences. These efforts to promote accountability, support positive change, and reinforce family bonds will continue into 2026.



Prevention Services for At Promise Youth

The JJCPA was created by the Crime Prevention Act of 2000 and provides funding for local juvenile programs aimed at curbing crime and delinquency among at-promise youth. Juvenile diversion is an intervention strategy that redirects youth away from formal processing in the juvenile system, but youth are still held accountable for their actions. Another strategy includes prevention services that provide support and interventions, so youth do not enter the formal juvenile justice system or receive an arrest or citation. The mission of the JJCC is to develop a comprehensive multiagency plan that identifies the resources and strategies for providing an effective continuum of responses for the prevention, early intervention, supervision, treatment, and incarceration of youth.

In April 2023, through an RFP and review process, the JJCC approved to have funds released to community-based organizations to provide prevention services to at promise youth in Solano County. The Department facilitated contract agreements with two community-based organizations for these efforts, Fairfield Police Activities League (PAL) and Leaven Kids.

Fairfield (FF) Police Activities League (PAL): The FF PAL provides after-school and evening activities that are ideally suited for creating safe and stable environments for youth. Organized sport and recreation programs provide youth with critical development experiences that can help them learn positive ways of regulating their emotions and develop supportive personal relations with authority figures, peers, and community leaders. Exercise, including sports and games, increases the physical, social, and emotional well-being of youth. They help youth develop leadership skills, foster capacity for decision making, and help in the development of positive peer group culture where participants gain friendship, acceptance, and belonging.

The FF PAL offers the "Theory of Change" program. The program moves through distinct phases, including engagement/recreation activities, followed by establishing emotional and physical

safety, then relationship building and establishing meaningful participation to create the ideal environment for skill building. In the short term, the FF PAL Teen Center increases supervised pro-social engagement - especially for underserved teens - while improving safety, access to programs, healthy habits, interpersonal skills, and connections with the community and law enforcement. Longer term, it strengthens pro-social norms, executive functioning, and social-emotional skills, improves community perceptions of youth, and reduces school and community disconnection.

Leaven Kids: Leaven Kids' mission is to revitalize communities through early education intervention by establishing learning centers in the heart of the most challenging neighborhoods and prioritizing the care of children, while inspiring parents and neighbors to take an active role in supporting their community. As community pride and morale rise, crime rates decrease. Their model has demonstrated a strong capacity to disrupt the persistent cycles of poverty and crime affecting many communities, while inspiring collective progress toward a more promising and sustainable future.

Leaven Kids center provides children access to educational resources, mentorship, and a safe and supportive environment, which enables them to excel in school and reach their full potential. Leaven project locations are 1) Sereno Drive, Vallejo; 2) Alamo Gardens, Vacaville; and 3) The Groves, Fairfield. Each center is located in income challenged apartment complexes where participants of Kindergarten through Grade 5 live. Leaven operates after school from 3:00 to 5:30 p.m. and on weekday afternoons during the summer.

In July 2024, the Department developed the School Community Prevention Specialist position in efforts to establish preventative services for non-justice involved youth. In collaboration with Crystal Middle School, our School Community Prevention Specialist facilitated the Stanford Cannabis Education Prevention Program serving non-justice involved youth. Additional services included facilitation of the What About Marijuana education journals. The Department extended preventative services to local elementary schools, referring non-justice involved youth/students to mental health and mentoring services through our community partnerships with ARC and Seneca Family of Agencies. To date, our efforts reflect a total of 59 students engaged in the cannabis education prevention program, 17 students in the cannabis education journals, 30 students in mental health services, and 52 students received mentorship.

Fighting Back Partnership (FBP): FBP has evolved into a leading social service and community development organization dedicated to preventing and breaking the cycle of poverty in Vallejo and across Solano County. As a nonprofit, FBP delivers crisis support, promotes economic development, and builds strategic partnerships to empower individuals, strengthen families, and uplift underserved communities - creating lasting pathways to stability. FBP's work centers on expanding opportunity and reducing poverty through a range of programs, including basic needs assistance, mentoring, parenting support, and education. Funding will help advance a key community priority: increasing access to Solano County's mental health system of care, ensuring more residents receive the support they need to thrive.

On The Move: On The Move's mission is to develop and sustain young people as leaders by building effective programs that challenge inequities in their communities. On The Move has implemented programs and initiatives that develop the next generations of community leaders who reflect the diversity of the communities in which they live and work. In partnership with local communities, On The Move has explored innovative approaches to closing the achievement gap for children of color, transforming outcomes for former foster youth, promoting health and wellness across communities, and building strong, engaged families. On The Move works to unite communities and focus on the safety and inclusion of all people. On The Move, through its VOICES Solano program, provides prevention and early intervention services for at-risk youth in Solano County who are at risk of entering the justice system. The Youth Prevention and Pathways (YPP) Program is designed to deliver responsive school-based services, peer coaching, case management, behavioral health training, educational support, and access to safe, stable environments. All services are delivered by YPP Program staff using trauma-informed practices and peer-based models to improve youth well-being, academic success, and long-term stability.

Seneca Family of Agencies: Seneca Family of Agencies has worked to help children and families through the most challenging times of their lives. Seneca provides unconditional care to children, families, and communities, doing whatever it takes to meet their needs during life's most challenging moments. Seneca leads with a commitment to do whatever it takes to help children and families thrive, no matter how profound the challenges they face. This forms the basis of service philosophy and clinical treatment model of unconditional care. Seneca's Youth Prevention Services (YPS) program serves as an easy community access point for mental health services for at-risk youth who are at risk of future formal involvement in the juvenile justice system. Services connect youth with timely triage, immediate linkage for mental health services, assessments, case management and action planning, and transition services that are long-term, sustainable, and that foster resilience and promote prosocial behavior and emotional well-being.

Evidence-Based Treatment Interventions

Aggression Replacement Training

Aggression Replacement Training (ART)[®] is a 10-week, 30-hour cognitive behavioral intervention administered to groups of eight to 12 youth; typically, three times per week. Aggression Replacement Training (ART) concentrates on the development of youth competencies to address various emotional and social aspects that contribute to aggressive behavior. The main goal is to reduce aggression and violence among youth by providing them with opportunities to learn prosocial skills in place of aggressive behavior. ART consists of three core components: Structured Learning Training, which focuses on teaching social skills; Anger Control Training, which provides youth with various strategies to manage their anger; and Moral Education, which fosters the development of higher-level moral reasoning.

Reasoning and Rehabilitation

Reasoning and Rehabilitation (R&R2) ® is a 12 lesson cognitive and emotional skill development curriculum designed for youth ages 13-18 who are under supervision of juvenile justice agencies, who are engaging in various disruptive and antisocial behaviors at home, in school, in community residences, and those who are developing patterns of antisocial behavior which involve risk-taking, opposition to adult values, and/or persistent antisocial or offending behavior. The program covers a wide range of skills, including self-control, meta-cognition, critical reasoning, social skills, interpersonal cognitive problem-solving, creative thinking, social perspective-taking, values enhancement, emotional management, and helper therapy. The group typically meets twice a week for six weeks.

Other Interventions

Individual Supervision Interventions - Probation interventions integrate evidence-based principles and techniques from Cognitive Behavioral Therapy (CBT) to enhance client outcomes. CBT is grounded in the understanding of how our thoughts, attitudes, and beliefs (cognitions) impact our behaviors and actions. Probation Officers guide the youth to improve their pro-social thinking and behavior. Training in MI and Effective Practices in Community Supervision-II (EPICS-II), along with the youth face-to-face contact guides included in policy assist the Probation Officer in this process. All supervision Probation Officers are trained in the use of the Forward-Thinking Interactive Journals® and Carey Guides®.

Voices, by Stephanie Covington, is a program of self-discovery and empowerment for girls. Voices is based on the realities of girls' lives and the principles of gender responsiveness; it is also grounded in theory, research, and clinical experience. The curriculum advocates a strength-based approach and uses a variety of therapeutic approaches, including psychoeducational, cognitive-behavioral, mindfulness, body-oriented, and expressive arts.



 **MILPA** The Department continued with the inclusion of culturally responsive programming through partnership with the Motivating Individual Leadership for Public Advancement (MILPA) program. During the 2024/2025 fiscal year, El Joven Noble, historically geared toward Latin/Hispanic youth, was opened to all youth within the Department's JDF and YAC in response to interest from youth from different cultural backgrounds. Joven Noble is an evidence-based rites of passage program developed by the National Compadres Network (NCN) focused on building up the leadership and character development of youth, ages 10-24, through the philosophy of La Cultura Cura, or in other words, Culture Cures/ Transformational Healing. MILPA facilitated the "Circulos de Palabra" (Circles of Support) which focused on



recreating a positive familia/community or extended kinship network to provide a supportive and reinforcement process for ongoing healing, growth and development for young men. During the 2024/2025 completion ceremonies, participants reflected on their experiences in the program. They emphasized the value of the lessons learned, particularly regarding the responsibilities of manhood, the importance of personal accountability, and the strong sense of brotherhood formed with fellow participants and staff. Their reflections highlight the program's meaningful impact on their personal growth and development. A total of 29 youths engaged in the program across both JDF and YAC locations.

Youthful Offender Block Grant (YOBG)

Mental Health Assessment and Services

The Department has established partnerships with various organizations, including H&SS, Kaiser Permanente, and Seneca Family of Agencies Center, to provide individual and family mental health services. The Department currently works with all the noted providers to ensure youth and families receive services to address mental health challenges effectively. On-site mental health clinicians ensure the needs of youth are adequately met. These clinicians provide clinical evaluation, consultation, and evidence-based treatments such as Dialectical Behavior Therapy and Trauma-Focused Cognitive Behavioral Therapy. The level of service provided is determined based on evidence-based assessments, including the Massachusetts Youth Screening Instrument - Version 2 mental health screen or the Integrated Practice - Child and Adolescent Needs and Strengths (IP-CANS) assessment. The committed effort to utilize the IP-CANS assessment was captured in a Memorandum of Understanding between the Department and Solano County Behavioral Health Services (BHS) on July 1, 2025. These assessments help identify mental health needs and inform the development of individualized treatment plans. Mental health services are offered in various settings, including the home, community, or at the provider's office, based on individual needs and preferences. For youth detained at the JDF, those with identified needs receive services from contracted mental health providers at the facility.

The Department's commitment to providing comprehensive mental health services reflects a recognition of the critical role mental health plays in youth rehabilitation and well-being. Effective, July 1, 2024, the Department modified contracted services with Seneca Family of Agencies to include expanded services ranging from prevention, early intervention to wraparound services. Upon assessment, Seneca determines the most appropriate resource for the youth. By leveraging partnerships, implementing evidence-based assessments, and increasing on-site clinician support, the Department is poised to make meaningful strides towards improving mental health outcomes for youth and families under its care.

Cognitive Behavioral Therapy 2.0

Cognitive Behavioral Therapy (CBT) 2.0 is one of the many interventions utilized by the JDF staff to support youth in developing effective coping strategies and behavior management skills. Juvenile Correctional Counselors facilitate sessions of CBT 2.0, which was designed to help youth recognize and modify their automatic or impulsive responses in high-stakes situations by slowing down and reflecting on thinking patterns, ultimately promoting positive behavior change.

CBT 2.0 aims to help youth realize the frequency with which they act without conscious thought, fostering self-awareness and mindfulness in their actions. Youth are guided to identify key high-stakes situations where their automatic responses may lead to negative consequences, such as conflict or risky behavior.

The utilization of CBT 2.0 at JDF represents the Department's continual proactive approach to supporting youth in developing essential life skills and promoting positive behavior change. Through comprehensive training, ongoing support, and evidence-based interventions, staff members are empowered to facilitate meaningful therapeutic experiences that contribute to the rehabilitation and well-being of youth in detention.

Electronic Monitoring Program (EMP)

The Electronic Monitoring Program (EMP) provides increased supervision and monitoring services for youth as an alternative to detention, allowing them to remain in the community while attending school, employment, and participating in community-based treatment and programming. Youth participating in EMP may be referred to treatment services operated by community organizations or the Department to address specific needs. This approach to supervision aims to support youth in accessing appropriate resources and services to address underlying issues and promote positive behavior change. There were 82 youth served through EMP in 2025.

Substance Use Treatment Services

Substance use treatment services are integral to the Department's efforts to address the complex needs of youth involved in the juvenile justice system. These services are provided across multiple settings, including within the community, at the JDF, and following foster care placement as part of re-entry programs. Community-based substance abuse services, such as KIDS (Knowledge is Drug Safety) and What is Marijuana? – an interactive journal - are offered to youth within their local communities. These programs provide education, counseling, and support to address substance use issues and promote healthy decision-making among youth. To further support

treatment, supervision officers have incorporated the use of Carey Guides and other interactive journals support behavioral changes.

The provision of substance use treatment services within the community, at JDF, and following foster care placement reflects the Department's commitment to addressing the unique needs of youth struggling with substance abuse. By offering comprehensive support and utilizing evidence-based interventions, the Department aims to promote recovery, rehabilitation, and long-term wellness among youth involved in the juvenile justice system.

As of March 2023, a more intensive SUD program was developed as a partnership with Aldea, H&SS, and the County's Medi-Cal Administrator to offer services to youth with substance use treatment needs through the County's Organized Delivery System as determined eligible by the American Society of Addiction Medicines (ASAM) criteria. The department continues to contract with Aldea to provide in-detention services following the same model offered in the community. During the 2024/2025 fiscal year, 38 youth within the JDF and YAC engaged in Aldea SUD services. Services included intakes, ASAM assessment/reassessment, individual and group treatment, and aftercare.

In Custody Mental Health Services

Wellpath provides medical, mental health, and psychiatric support services for youth detained at the JDF, ensuring their physical and mental well-being during their stay. These services encompass nursing care, medication monitoring, and screenings for suicidal ideation and other emergency situations. Wellpath provides medical services, including routine health assessments, treatment of acute illnesses, and management of chronic conditions. Nursing staff monitor medication administration, ensuring that youth receive prescribed medications safely and effectively. To ensure continuity of care, Wellpath supports youth transitions to the community or foster care placement. Wellpath's comprehensive services aim to improve the overall health and well-being of youth detained at JDF, addressing both physical and mental health needs. Probation continues to collaborate with SCOE who was contracted to provide two full-time Mental Health and Wellness Clinicians to enhance support related to trauma and address individual youth needs. SCOE also introduced wellness rooms on each living unit at JDF. During the 2024/2025 fiscal year, SCOE Mental Health Wellness Clinicians provided mental health services to a total of 33 youth within our JDF and SYTF-RISE program.

Restorative/ Alternative Justice

The Department collaborates with ARC, a community-based organization, to offer restorative/alternative justice programs aimed at holding youth accountable for their behavior while promoting healing and repairing harm caused to victims and the community. These

programs encompass restorative justice conferences and support/accountability circles, providing non-adversarial, community-based responses to crime. Specifically tailored for youth in custody, these circles provide a structured platform for reflection, dialogue, and personal growth. Weekly sessions cover a range of topics including understanding the causes of delinquency, self-awareness, forgiveness, empathy, conflict resolution, and addressing the impact of crime on victims and communities.

XL Mentoring

The Department, in collaboration with ARC, has implemented a community mentoring program aimed at providing support and guidance to youth both in the community and at the JDF. Through the training provided by certified XL Mentoring trainers, volunteer mentors are equipped with the necessary skills and knowledge to effectively engage with young people, establish meaningful relationships, and facilitate positive youth development. Mentoring is recognized as an evidence-based intervention with proven outcomes in behavior change, reduction of recidivism, and increased school and community engagement among youth. XL Mentoring provides a formalized program structure with specific training and support mechanisms, ensuring program fidelity and appropriate matching of mentors and mentees.

The Department previously expanded the XL Mentoring program to include youth under diversion and community supervision, offering mentoring services to a broader range of young people. Efforts to expand XL Mentoring services to youth prior to becoming justice involved began in 2024 as an extension of services provided to the families of youth serving commitments in the SYTF-RISE program. By offering mentoring services to youth in various stages of the justice system, the Department aims to provide opportunities for positive youth development and successful reintegration into the community. The expansion of the XL Mentoring program underscores the Department's commitment to fostering positive youth development and reducing recidivism through meaningful relationships and support networks. By providing mentors who are trained and equipped to guide and empower young people, the Department aims to create a brighter future for youth involved in the justice system.

Wraparound

In partnership with Seneca Family of Agencies, the Wraparound Program delivers family-centered, strength-based, and culturally responsive services to youth and families at imminent risk of out-of-home placement, as well as to those transitioning back to a family-like setting following discharge from a group home or JDF. As a proactive, prevention-focused intervention, Wraparound is designed to address the complex and interrelated needs of multi-stressed families through highly individualized, coordinated, and comprehensive support. Participating youth and

families have access to a 24-hour, seven-days-a-week support line, ensuring immediate assistance with safety planning, crisis response, and problem-solving during periods of instability or escalation.

The Department's Family Preservation Caseload specifically serves youth at imminent risk of removal from home due to identified family-based issues. These youth receive a higher level of intervention through Wraparound Services, which aim to keep them in their home and family environment. To provide additional family, clinical, and mental health support, clinicians are assigned to all youth on the Family Preservation caseload. This added service strengthens the family unit and provides supportive services upon reentry for youth returning home from group home placement. In 2025, [REDACTED] youth and their families were served through Wraparound, supported by enhanced supervision via Probation's Family Preservation caseload.

Placement/Short Term Residential Treatment Program (STRTP)

The Department remains committed to supporting youth who have been removed from parental custody and placed in foster care settings such as Resource Family Approved (RFA) homes and Short Term Residential Therapeutic Programs (STRTP). Through strong collaborative partnerships with Child Welfare Services (CWS), Behavioral Health Services (BHS), and other System of Care partners, the Department is able to identify appropriate family-based placements when appropriate and coordinate placement in high quality residential programs for youth who require more intensive support. This coordination ensures continuity of care during and after placement episodes. In 2025, [REDACTED] youth were placed in RFA homes with [REDACTED] youth requiring placement at the STRTP level.

RFA homes provide youth with a stable, community-based family environment, often with relatives or natural supports identified through Child and Family Team (CFT) meetings and Family Finding and Engagement (FFE) efforts. These placements prioritize maintaining kinship connections and promoting a sense of belonging. STRTPs, by contrast, are structured residential settings that offer the highest level of therapeutic intervention, supervision, and clinical support for youth whose needs cannot be safely or effectively met in a family home. These programs combine a home-like environment with intensive behavioral, mental health, and case management services.

Extended Foster Care provides ongoing support and services to eligible youth who turn 18 while under a foster care placement order. Once their probation terms are completed, these youth transition from wardship jurisdiction to Non-Minor Dependent (NMD) status, which may continue until age 21. The extended foster care program is designed to prevent homelessness and promote successful transitions to adulthood by maintaining vital supports during a period when many young adults face significant challenges living independently. In 2025, the Department supervised 13 NMD youth. Participation in extended foster care services is voluntary and requires

youth to commit to an agreement, meet monthly with their Probation Officer, and work toward the goals outlined in their Transitional Independent Living Case Plan. NMDs receive access to services such as housing assistance, mental health care, education and employment assistance, healthy relationship skill building and ongoing case management.

Secure Youth Treatment Facility

With the passage of SB823 and continued juvenile realignment efforts, the Department provided county-based care, custody, and supervision of youth who would otherwise have been eligible for commitment to DJJ prior to its closure effective June 30, 2023. Within the Department's JDF, our SYTF-RISE program continues to provide rehabilitative services for our highest risk youth in need of removal and placement in a secure setting. The youth housed in the RISE Program are those that have committed serious and/or violent felonies that require intensive treatment services conducted in a structured and secure environment. The RISE Program is the final attempt of rehabilitation under the juvenile justice jurisdiction for youth adjudicated under WIC section 707(b) and other specified offenses. Youth committed to RISE go before the Court every six months to determine progress toward their Individualized Rehabilitation Plans (IRP) for potential reductions to their baseline commitments. Youth within the RISE program also have the opportunity to earn furloughs and/or step down into a less restrictive placement (LRP) as they progress through the RISE program phases and their individualized treatment plans, in efforts to prepare them for community re-entry. Following discharge from their commitment, the youth are supervised by the Department and referred to appropriate community-based intervention services and supports. During the 2024/2025 fiscal year, ■ youth were placed in the RISE program. During this same period, ■ youth completed their commitment at RISE and were discharged home on community supervision. ■ additional youth were granted the opportunity to reintegrate into the community through a Less Restrictive Program (LRP); however, each was subsequently returned to custody due to violation related conduct.

Child and Family Team

In support of kin first practices—which emphasize family engagement, empowerment, and centering youth and family voice in decision-making—the Department continues to strengthen its Child and Family Team (CFT) and Family Finding and Engagement (FFE) programs. These family centered models focus on identifying, reconnecting with, and engaging kin and natural supports to surround youth with a network of caring adults who can actively participate in treatment planning and intervention services. By leveraging contracted providers, an embedded Social Worker III, a CFT program coordinator, and a team of trained facilitators, the Department works to build supportive connections and facilitate effective team meetings that stabilize and strengthen the family unit.

CFT and FFE strategies are recognized best practices for preventing crises that may lead to out of home placements. When a youth is already in placement, these approaches ensure that kin and natural supports remain engaged in therapeutic interventions, reentry planning, and step down services that promote successful reunification. CFT meetings prioritize maintaining relationships, coordinating services, and bringing together youth, family, and providers to collaboratively identify strengths, address challenges, and develop meaningful, achievable goals.

Transitional Education

SCOE plays a crucial role in providing transitional education services to youth exiting JDF and reintegrating into educational settings within the community. Supported by funding from YOBG, SCOE's Student Support Specialist ensures a smooth transition for these youth, addressing their educational needs, ensuring timely transfer of credits and support services for youth navigating the reintegration process. The Student Support Specialist also collaborates with Probation Officers to expedite referrals to the court and community schools for youth not returning to their home school sites. During the 2024/2025 fiscal year, the SCOE Student Support Specialist served 107 youth/students, ensuring that these youth and their families received the necessary educational support and services.

STRATEGY FOR NON-707(B) OFFENDERS

The Department's continued strategy for supervising non-707(b) Welfare and Institutions Code (WIC) offenders emphasizes a balanced, evidence-based approach that prioritizes rehabilitation, accountability, and community safety. Utilization of a validated risk and needs assessments to guide individualized case planning is followed by appropriate supervision levels. Interventions focus on addressing underlying drivers of delinquent behavior, such as family instability, school disengagement, and behavioral health needs—through targeted services, including cognitive-behavioral programming, family-centered interventions, and partnerships with community-based organizations. Graduated responses to noncompliance are applied consistently to reinforce accountability while avoiding unnecessary system escalation. Whenever appropriate, the Department prioritizes diversion, restorative practices, and community-based alternatives to detention, with the overarching goal of reducing recidivism, strengthening family functioning, and supporting long-term positive youth development.

REGIONAL AGREEMENTS

The Department will proactively expand its collaborative efforts by strengthening partnerships with neighboring counties and regional agencies to ensure comprehensive service delivery for specialized populations. These populations—including young women, individuals with severe mental health needs, and those requiring sex offender–specific interventions—often present unique and complex challenges that extend beyond the capacity and scope of the Department’s existing programs.

By leveraging inter-county cooperation and shared resources, the Department aims to close critical service gaps, enhance continuity of care, and promote equitable access to appropriate interventions. This strategic, partnership-driven approach reflects a commitment to public safety, fiscal responsibility, and evidence-based practices, while ensuring that vulnerable and high-need populations receive the targeted support necessary to achieve improved outcomes.

INFORMATION SHARING AND DATA

The Department transitioned from the previously utilized CASE database system for electronic data storage, case management, and tracking information to a new platform. The Department’s data conversion and migration was completed and the new system, e-Probation, went live in October 2020. The Department remains in Phase one of the program, with roll out of expanded systems operations to continue moving forward. The Department conducts assessments via the CE Assessments system. Information housed within these systems can be queried and shared with external agencies when needed. The information contained is utilized to look at data such as the number of youth referred for diversion services and handled informally rather than facing the filing of a formal petition. Statistical information can be gathered on the number of youth under formal jurisdiction, youth in the formal system referred for programming, re-arrest rates and returns to court, and the number of youth entering foster care, group home, or congregate care settings, as well as the number of non-minor dependents receiving AB12 services and benefits. In addition, the YLS-CMI assessments within the system can show the varying risk and need levels of youth. A second assessment administered, the Massachusetts Youth Severity Index (MAYSI), shows data on the level of mental health needs for youth under jurisdiction.

Interagency protocols and agreements authorize the sharing of information between the Department, Child Welfare Services (CWS), Mental Health, and the Solano County Office of Education (SCOE) as well as each local school district for assessing the educational and treatment needs of youth and families in the community. These agencies come together each week at joint Interagency meetings to make case decisions related to youth at risk of removal or placement in a STRTP. Through the Safe Measures database maintained by the California Department of Social Services (CDSS), Department and CWS staff input information regarding placement youth and

measure their progress while in placement. In collaboration with SCOE, student information is also shared for educational purposes, and for enrollment in on-line college courses when appropriate.